

Greater Nottingham Planning Partnership



AGENDA

GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD Tuesday, 26 September 2023 2:00pm: via Microsoft Teams

1. Introductions and Apologies
2. Declaration of Interests
3. Approval of minutes of last meeting and matters arising
4. Greater Nottingham Strategic Planning Update **MG/JK**
5. Housing Completions in Greater Nottingham 2022/23 **MG**
6. Levelling-up and Regeneration Bill: consultation on implementation of plan-making reforms **KS**
7. Waste and Minerals Local Plans Update **SG/SB**
8. Homes England Capacity Funding projects monitoring **KS**
9. Future Meetings
10. Any other business (previously notified to the Chair) **ALL**



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| ITEM 3 | MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD (JPAB) VIRTUAL MEETING HELD ON TUESDAY 6 JUNE 2023 VIA MS TEAMS |
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1 INTRODUCTIONS AND APOLOGIES

PRESENT

Broxtowe: Councillor M Radulovic MBE (Chair)
Gedling: Councillor J Hollingsworth (Vice-Chair)
Nottinghamshire County Council: Councillor R Jackson
Derbyshire County Council: Councillor Renwick
Rushcliffe: Councillor Upton

Officers in Attendance:

Broxtowe: Ruth Hyde, Mark Thompson and Dave Lawson
Ashfield: Christine Sarris
Erewash: Oliver Dove
Gedling: Alison Gibson and Mike Avery
Nottingham City: Paul Seddon,
Nottinghamshire County Council: Jonathon Smith
Derbyshire County Council: Steve Buffery
Rushcliffe: Richard Mapletoft, Leanne Ashmore
East Midlands Development Corporation: Ken Harrison
Growth Point: Matt Gregory, John King and Karen Shaw

Apologies were received from:

| | |
|--------------------------------|---|
| Nottinghamshire County Council | Councillor N Clarke |
| Ashfield District Council | Councillors J Zadrozny and M Relf |
| Nottingham City Council | Councillors Kotsonis and Kandola |
| Erewash Borough Council: | Councillors A Breene and Steve Birkenshaw |

2 DECLARATION OF INTERESTS

Councillor M Radulovic MBE declared a non-Pecuniary Interest as he had business with land within Derbyshire.

3 PRESENTATION: BACKGROUND TO AND WORK OF THE JOINT PLANNING ADVISORY BOARD

A presentation was provided from the Greater Nottingham Planning Partnership, highlighting the origin of the partnership, its past, present, and future priorities.

4 JOINT PLANNING ADVISORY BOARD TERMS OF REFERENCE AND APPOINTMENT OF CHAIR AND VICE CHAIR

The board was updated with the latest Terms of Reference for the JPAB that was originally adopted in 2008. The Terms of Reference were subject to period reviews; the latest review was undertaken in 2018.

A query was raised whether the Terms of Reference could be aligned to the cycle of the Borough Elections in 2027. Currently the next review date would be in 2026, 3 years following the meeting of the Board. There was no reason this could not be changed and it was agreed to update the Terms of Reference so that the next review was undertaken in 2027.

RESOLVED that:

- (a) the Joint Planning Advisory Board Terms of Reference be approved with the amendment to update the Terms of Reference in line with the cycle of the Borough Elections and review in 2027.**
- (b) the Chair of JPAB be Broxtowe Borough Council, and the Vice Chair be Gedling Borough Council be approved**

5 APPROVAL OF MINUTES OF LAST MEETING AND MATTERS ARISING

The minutes of the meeting held on 7 March 2023 were approved and there were no matters arising.

6 PRESENTATION: EAST MIDLANDS DEVELOPMENT COMPANY

A presentation was provided to the board from the East Midlands Development Company, highlighting progress to date on the creation of an East Midlands Development Corporation, and progressing the three sites of Toton/Chetwynd, Ratcliffe on Soar Power Station, and East Midlands Airport.

7 GREATER NOTTINGHAM STRATEGIC PLANNING UPDATE

The board noted the progress made on the Greater Nottingham Strategic Plan, Erewash Core Strategy Review and Ashfield Local Plan. The end date of the Strategic Plan, 2038 did not give a 15-year plan period from anticipated adoption date and consideration was being given to extend the plan period to 2041 to conform with national guidance. It was intended to publish a full Pre Submission (Regulation 19) version of the Plan in late 2023 prior to submission for examination. The Governments response to the consultation on Planning reform was expected shortly.

Erewash Borough Council had submitted the Erewash Core Strategy Review to the Planning Inspectorate on 30 November 2022 and have provided written responses to the inspector's questions. A timetable for Examination in Public was to be confirmed.

Ashfield District Council had resolved to move forward the Local Plan reflecting the standard method of housing need that provided a minimum of a 10-year housing supply and to remove the new settlements at Whyburn Farm and Cauldwell Road from the plan. The Council was currently working on completing a work on evidence base study to support the Plan before a Regulation 19 Consultation was undertaken.

A further update was provided to the board with ongoing work including Strategic Transport Modelling, The Infrastructure Delivery Plan, The Town Centres and Retail Study, and the Strategic Distribution and Logistics Background Paper that the Partnership authorities were currently working on together. The policies contained within the Core Strategies had been reviewed and were currently being redrafted. The partnership was currently considering an update of the Housing Needs Assessment as this assessment was over 3 years old and Census data for 2021 had now been published.

8 HOMES ENGLAND CAPACITY FUNDING PROJECTS MONITORING

The Joint Planning Advisory Board noted the progress made on Homes England Capacity Funding Projects. As part of the grant award, the partners were required to provide regular monitoring information and identify key risks, issues and mitigation measures. There was £152,126 outstanding with outstanding amounts with Erewash Borough Council, Gedling Borough Council and Nottingham City Council. Erewash Borough Council anticipated completing their project imminently. The aim was to close the programme in the 2023/24 financial year.

9 WASTE AND MINERALS LOCAL PLANS UPDATE

The Joint Planning Advisory Board noted the progress made with the Nottinghamshire/Nottingham and Derbyshire Waste and Mineral Local Plans. The Nottinghamshire Mineral Local Plan covered the period to 2036 and was adopted by Nottinghamshire County Council at its meeting held on 25 March 2021, the Plan would be subject to its first statutory review in 2026.

Nottinghamshire County Council and Nottingham City Council were preparing a single joint waste Local Plan to replace the Waste Core Strategy adopted by both Councils in December 2013. A Draft Waste Local Plan had been updated and Architecture, Engineering, Construction, Operations, and Management, (AECOM) had been engaged to provide additional support. The final Plan was expected to be presented to both Councils in June and July 2023 for approval.

Derbyshire County Council and Derby City Council were preparing a joint Minerals Local Plan. The pre-submission draft had been consulted on and 400 representations received. The findings would be presented to the relevant Councils'

committees with the aim to submit the plan towards the end of 2023. The evidence base was being updated in respect of the Waste Local Plan with a future timetable to be agreed.

10 GREATER NOTTINGHAM PLANNING PARTNERSHIP-BUDGET 2023/24

The board noted the budget position at the close of 2022/23 and the partner contributions to the work of JPAB during 2023/24. Any remaining budget was to be carried forward to the next financial year. The 2023/24 partner contributions were now due and would be requested in due course. Any contributions unspent would be carried forward to the next financial year.

RESOLVED that the budget for 2023/24 be approved.

11 FUTURE MEETINGS

The future meetings were noted.

| DATE | TIME | VENUE |
|----------------------|---------|---------------------------------|
| Tuesday 26 September | 2.00 pm | Microsoft Teams Virtual meeting |
| Tuesday 12 December | 2.00 pm | Microsoft Teams Virtual meeting |

12 ANY OTHER BUSINESS (PREVIOUSLY NOTIFIED TO THE CHAIR)

There was no other business. The meeting closed at 3.21pm

ITEM 4 **GREATER NOTTINGHAM STRATEGIC PLAN UPDATE**

1.0 **SUMMARY**

- 1.1 JPAB agreed to the principle of preparing a new Strategic Plan covering Greater Nottingham at its December 2017 meeting. This report updates on progress on strategic plans across the area.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress made on the Greater Nottingham Strategic Plan, Erewash Core Strategy Review and Ashfield Local Plan.

2.0 **Greater Nottingham Strategic Plan**

- 2.1 Following consultation in January on the Strategic Plan's 'Preferred Approach' to the quantity and distribution of housing and employment land and the identification strategic sites, the plan making authorities have prepared an additional 'Preferred Approach' consultation focussing on strategic distribution and logistics.
- 2.2 Informed by the Logistics Study (2022), which identified a residual need for 137 to 155 hectares of logistics across the Nottingham Core & Outer Housing Market Area, the plan making authorities, with Erewash and Ashfield undertook a 'Call for Sites' in August 2022 in order to identify suitable sites. As the Councils had not yet completed their assessments of these sites, the previous 'Preferred Approach' did not include strategic distribution and logistics sites. Comments received during this consultation also highlighted the need to consult on this issue before consultation on the final publication draft plan.
- 2.3 The Distribution and Logistics Preferred Approach has revised the residual need across the Nottingham Core & Outer Housing Market Area to between 131 and 147 hectares. The approach identifies the following sites which will make a considerable contribution to meeting this need:
- Former Bennerley Coal Disposal Area
 - Ratcliffe on Soar Power Station
- 2.4 The consultation document is supported by a Strategic Distribution Background Paper and Sustainability Appraisal.

- 2.5 Each plan making authority will decide whether to approve the document for consultation during September and, following approval by all the councils, consultation should commence on the 22 September for six weeks. All documentation is available to view within Broxtowe Borough Council's Cabinet Papers at:

<https://democracy.broxtowe.gov.uk/ieListDocuments.aspx?CIId=229&MIId=3966&Ver=4>

- 2.6 Subject to completion of key elements of the evidence base, it is intended to publish a full Pre Submission (Regulation 19) version of the Strategic Plan in 2024, prior to submission for examination.

3.0 Erewash Core Strategy Review

- 3.1 The council submitted the Erewash Core Strategy Review to the Planning Inspectorate on 30th November 2022 and has been providing written responses to the inspector's questions. Timetable for Examination in Public (EiP) to be confirmed.

4.0 Ashfield Local Plan

- 4.1 The Council's has resolved to move forward the Local Plan reflecting the standard method of housing need; providing a minimum of a 10-year housing supply and to remove the new settlements at Whyburn Farm and Cauldwell Road from the emerging Plan. A revised Local Development Scheme (LDS) will be considered by the Council's Local Plan Development Committee on 11th September. The draft LDS identifies that a Regulation 19 consultation will commence in late November/early December subject to Council approval.

5.0 Ongoing work

Strategic Transport Modelling

- 5.1 Transport modelling is a key piece of evidence to support any chosen development strategy. The East Midlands Gateway Model covers the whole of Greater Nottingham and it will be used to provide an assessment of the strategic transport impacts of the selected draft growth scenario.
- 5.2 The Gateway Model was built around the assumption of the HS2 Hub at Toton, and therefore requires re-basing taking into account the Integrated Rail Plan (IRP) proposals before it can be used to assess accurately the transport impacts of new development. The government has agreed funding to renew the HS2 Growth Plan in the light of the IRP. Officers have aligned the Strategic Plan transport modelling with that being undertaken for the Growth Plan, supported by both Nottingham City and Nottinghamshire County strategic transport teams. This has achieved significant cost savings. Officers

representing the Partnership and Nottingham City Council have met those undertaking the modelling work and the East Midlands Development Corporation and agreed the methodology, including the baseline work to determine the effects of the strategic plan upon the highway network. This baseline work has commenced, with development completions between 2016 and 2023 provided to Systra (the consultants undertaking the modelling) in order to build the reference case for the plan. Further data concerning commitments between 2023 and 2041, required to complete the reference case, will be provided shortly.

Other work:

- 5.3 All comments on the Preferred Approach have been summarised within the Report of Responses.
- 5.4 Given the delays in plan making, the Housing Needs Assessment will be over 3 years old at the time of submission and critically Census data for 2021 has been published. Consequently, the Partnership (excluding Erewash) have commissioned Icenl to undertake an update of the Housing Need Assessment. This will be completed within two months.
- 5.5 The Infrastructure Delivery Plan (IDP) - Meetings with infrastructure and service providers (notably education, health and transport) were undertaken during April and May. These have helped establish the infrastructure required, costs and sources of funding. Following consultation, the baseline analysis will be reviewed and revised, identifying where infrastructure issues exist and where, in order to ensure delivery, strategic development will be required to contribute to new or improved provision. Completion of the IDP is dependent on the progress of the Transport Modelling, which is critical to the identification of transport infrastructure required to deliver the plan.
- 5.6 The brief seeking quotes from consultants to undertake the Centres Study is currently out for tender. This followed soft market testing that sought feedback from leading consultants regarding the required work. The brief recognises and addresses issues currently affecting city, towns and local centres. Specifically, the changes occurring as a result of the pandemic and increased online shopping which require centres to diversify, providing leisure and cultural attractions. Consequently, it seeks recommended policy approaches that will enhance the vitality and viability of our centres, rather than simply quantitative retail floorspace requirements.
- 5.7 A brief has also been drafted for the Plan Wide Viability Appraisal. Final agreements on the contributions which will be included in the appraisal for each authority are being sought.
- 5.8 A further brief has been drafted for a Carbon Reduction Study. This study will identify a range of policies to move towards net zero in the Greater Nottingham Strategic Plan area. Alongside this work, the commission will also produce a SPD for Broxtowe and Nottingham Councils.

- 5.9 Led by Rushcliffe Borough Council, the plan making authorities are examining whether there is justification for seeking 20% biodiversity net-gain. This involves the collection of evidence which shows that within the plan area there is less biodiversity when compared to other areas. If justified it will be fed into the viability appraisal before a decision is made regarding this increase above national requirements of 10% (which come into force in November).
- 5.10 The policies contained within the Core Strategies have been reviewed and are being redrafted in the light of current national policy and guidance and updated evidence, as it becomes available. Comments on both Preferred Approach consultations will inform policies on the strategic distribution of development and sites. This policy drafting is taking place in conjunction with the Sustainability Appraisal process. Environmental and transport policies have been sent to key stakeholders for comment. The draft policies will be subject to consultation as part of the final publication draft plan which will be submitted for examination.
- 5.11 The next steps on the review of strategic policies are to:
- commence consultation on the Distribution and Logistics Distribution Preferred Approach;
 - develop the evidence base including completion of SA, transport modelling, viability assessment, infrastructure delivery plan and habitats regulations assessment;
 - commission the Centres Study, Carbon Reduction Study and Viability Assessment; and
 - developing the Publication Version of the Strategic Plan, reviewing and updating, taking into account consultation responses received.

Lead Officer:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0790 805 9515

ITEM 5 GREATER NOTTINGHAM HOUSING COMPLETIONS 2022/23

1.0 Summary

- 1.1 To report to JPAB the number of housing completions in Greater Nottingham during 2022/23, and to compare completions with existing Local Plans and the Standard method requirements.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** this report.

2.0 Background

- 2.1 Local planning authorities are required to keep housing delivery in their areas under review. This report presents the latest completion figures for 2022/23, and appendix 1 sets out historic delivery for those Councils with Core Strategies in place. Note that at the time of writing, Erewash Borough completion rates were not available. An update including Erewash figures will be given at the meeting.
- 2.2 Table 1 below presents the latest completion figures for each partner, and also gives the relevant housing need and local plan target. It shows that Gedling Borough, Rushcliffe Borough and Nottingham City have exceeded the standard method requirement, whilst Ashfield and Broxtowe Borough's completion figures are lower than the standard method requirement. Gedling Borough and Nottingham City has exceeded its Local Plan target.

Table 1: Housing Completions in Greater Nottingham

| | Completions 2022 to 2023 | Standard Method 2023 | Core Strategy Local Plan target |
|-------------------------------------|-------------------------------------|-------------------------------------|--|
| Ashfield District Council | 430 | 446 | N/A |
| Broxtowe Borough Council (actual) | 322 | 388 | 430 |
| Erewash Borough Council (actual) | TBC | 384 | 368 |
| Gedling Borough Council (actual) | 701 | 463 | 480 |
| Nottingham City Council (actual) | 1,943 | 1,826 | 1,190 |
| Rushcliffe Borough Council (actual) | 1,150 | 595 | 1,300 |

- 2.3 Appendix 1 gives time series data for Broxtowe, Erewash, Gedling, Nottingham City and Rushcliffe. Completions for 2022/23 were the highest of the Local Plan period, and are part of a rising trend. 2022/23 is the first year

where the Core Strategy figures for the area as a whole have been exceeded, although the shortfall over the plan period so far stands at 4,250 homes.

- 2.4 It remains to be seen how the current downturn in the housing market will impact on completions in future years.

Contact officer:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 07908 059515

Appendix 1

Housing Completions in Greater Nottingham 2011 to 2023

| | 2011 to 2023 | 2011 to 2012* | 2012 to 2013* | 2013 to 2014 | 2014 to 2015 | 2015 to 2016 | 2016 to 2017 | 2017 to 2018 | 2018 to 2019 | 2019 to 2020 | 2020 to 2021 | 2021 to 2022 | 2022 to 2023 |
|--|-----------------|------------------|------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Broxtowe Borough Council (Core Strategy anticipated) | 4,150 | 100 | 100 | 360 | 360 | 360 | 360 | 360 | 430 | 430 | 430 | 430 | 430 |
| Broxtowe Borough Council (actual) | 2,570 | 140 | 67 | 150 | 78 | 101 | 285 | 324 | 301 | 232 | 267 | 303 | 322 |
| Erewash Borough Council (Core Strategy anticipated) | 4,416 | 368 | 368 | 368 | 368 | 368 | 368 | 368 | 368 | 368 | 368 | 368 | 368 |
| Erewash Borough Council (actual) | 2,637 | 222 | 198 | 257 | 222 | 369 | 179 | 173 | 321 | 245 | 208 | 243 | |
| Gedling Borough Council (Core Strategy anticipated) | 5,100 | 250 | 250 | 440 | 440 | 440 | 440 | 440 | 480 | 480 | 480 | 480 | 480 |
| Gedling Borough Council (actual) | 3,757 | 275 | 227 | 321 | 311 | 174 | 198 | 237 | 286 | 360 | 310 | 357 | 701 |
| Nottingham City Council (Core Strategy anticipated) | 11,300 | 475 | 475 | 880 | 880 | 880 | 880 | 880 | 1,190 | 1,190 | 1,190 | 1,190 | 1,190 |
| Nottingham City Council (actual) | 14,354 | 422 | 799 | 463 | 1,022 | 947 | 974 | 1,393 | 1,456 | 1,806 | 1,407 | 1,722 | 1,943 |
| Rushcliffe Borough Council (Core Strategy anticipated) | 9,350 | 250 | 250 | 470 | 470 | 470 | 470 | 470 | 1,300 | 1,300 | 1,300 | 1,300 | 1,300 |
| Rushcliffe Borough Council (actual) | 6,748 | 294 | 209 | 199 | 373 | 487 | 528 | 593 | 760 | 494 | 650 | 1,011 | 1,150 |
| Greater Nottingham (Core Strategies anticipated) | 34,316 | 1,443 | 1,443 | 2,518 | 2,518 | 2,518 | 2,518 | 2,518 | 3,768 | 3,768 | 3,768 | 3,768 | 3,768 |
| Greater Nottingham (actual) | 30,066 | 1,353 | 1,500 | 1,390 | 2,006 | 2,078 | 2,164 | 2,720 | 3,124 | 3,137 | 2,842 | 3,636 | 4,116 |

ITEM 6 **LEVELLING-UP AND REGENERATION BILL: CONSULTATION ON IMPLEMENTATION OF PLAN-MAKING REFORMS**

1.0 **SUMMARY**

- 1.1 The Government is undertaking a consultation on the plan-making reforms included in the Levelling-up and Regeneration Bill. The proposals include measures which will impact on the work of JPAB, and a targeted response, focusing solely on these measures, is proposed.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the “Levelling-up and Regeneration Bill: consultation on implementation of plan-making reforms”, and respond as set out in Section 3 below.

2.0 **Background**

- 2.1 The Government published a consultation on Government proposals to make local plans (and minerals and waste plans) simpler, faster to prepare, and more accessible on July 25 2023, with a closing date of 18 October 2023. The consultation is available at [Levelling-up and Regeneration Bill: consultation on implementation of plan-making reforms - GOV.UK \(www.gov.uk\)](https://www.gov.uk/consult/levelling-up-and-regeneration-bill-consultation-on-implementation-of-plan-making-reforms).
- 2.2 The Government considers the current plan making system to be flawed:
- Plans can be lengthy, hard to read and difficult for those without specialist planning knowledge to engage with.
 - They often take a long time to prepare, at least seven years on average, which means they can be out of date too quickly.
 - Communities struggle to understand the many different consultation phases.
- 2.3 As a result, only approximately 35% of local planning authorities have adopted a local plan in the last five years, and few are at an advanced stage of preparing a new one. This creates uncertainty for communities and holds back development where it is needed.
- 2.4 The vision is for local plans (and minerals and waste plans) to be simpler to understand and use, and positively shaped by the views of communities about how their area should evolve. The Government is asking for views on proposals to implement the parts of the Levelling Up and Regeneration Bill which relate to plan-making, to make plans simpler, faster to prepare and more accessible.

2.5 Local Plans should:

- clearly show what is planned in a local area – so that communities and other users of the plan can engage with them more easily;
- be prepared more quickly and updated more frequently to ensure more authorities have up-to-date plans that reflect local needs;
- make the best use of new digital technology, so that people can get involved without having to go through hundreds of pages of documents at council offices; and
- drive improved productivity and efficiency in the plan-making process.

2.6 The transitional arrangements require Local Plans prepared under the current system to be submitted for Examination by July 2025, after which they will need to be prepared under the new system. This represents a cut off time for the preparation of the Greater Nottingham Strategic Plan.

2.7 A brief summary of the consultation proposals is set out below, focusing on those issues of most relevance to JPAB, i.e. those that impact on strategic planning. The consultation raises a large number of non strategic issues which will be of interest to all local planning authority members of JPAB, so it is likely that there will also be individual responses made to the consultation.

3 Consultation Proposals

Making the role and content of plans clearer

3.1 The Government will clarify what the role of plans should be, and what they should or might contain. The Government believes this will allow plans to be simpler, shorter and more visual, showing more clearly what is planned in local areas, and that this will improve engagement.

3.2 This means:

- **a single Local Plan document**, rather than different document.
- Focus on local matters, by having '**national development management policies**' to reduce duplication and give consistency.

Comment

A single Local Plan will undermine a strategic approach across areas like Greater Nottingham, where common planning issues and solutions are covered in a Part 1 local Plan, with locally distinct matters being covered in Part 2 Local Plans.

In addition, the Government's thinking is flawed, as they are also proposing 'Supplementary Plans' which will be separate documents with equal status to Local Plans, thus their aim of simplification will not be achieved by their proposals. The benefits of planning strategically across meaningful geographies significantly outweighs the purported benefits of a single Local Plan.

Speeding up the process for preparing a plan

- 3.3 It is proposed to set a timeframe of 30 months (two and half years) to prepare and put in place (adopt) a plan. When producing a plan, local planning authorities will be expected to do the following:
- define the scope of the plan and prepare a programme (Project Initiation Document) for how they are going to develop it including when they will consult;
 - work with local communities and stakeholders to prepare a vision for how the area could change and develop, and how this vision will be delivered and monitored, giving communities an opportunity to shape how their area meets its needs and evolves;
 - prepare the right amount of evidence to test and underpin the proposals in the plan, so that there is transparency and confidence in the plan;
 - invite early participation with different stages of consultation with local communities, stakeholders and statutory bodies along the process;
 - ensure that the plan is maximising opportunities to protect the environment and human health, and deliver on the government's environmental targets and commitments;
 - have the plan assessed by a Planning Inspector at public examination, which should take no longer than 6 months (plus an additional three months if further consultation is needed)
- 3.4 Three new 'gateway' assessments are proposed – around the beginning, middle and end of the process for preparing a plan, with the final assessment taking place just before the examination, with the aim of reducing examination times.
- 3.5 Local planning authorities to prepare and maintain a local plan timetable to be updated at least every 6 months and made available to the public.
- 3.6 Local Plans to be updated every 5 years to make sure they take account of any changes locally.

Comment

The proposal to prepare a Local Plan in 30 months is completely unrealistic. Currently Local Plans take an average of 7 years to prepare, even taking into account the wider proposals to simplify the process. To speed the process up by this amount will require **significant extra resources which are not included in the proposals** (the increase in fees is not projected to cover even the total cost of determining planning applications, so will not fund plan making).

The levels of public engagement proposed are not dissimilar to the existing plan making system, and it is this is by far the most time consuming element of plan making.

In addition, the public examination is a big part of the process, which is in the Planning Inspectorate control. Within Greater Nottingham, the average time for

recent past examinations (submission to receipt of Inspector's report) has been 15.8 months, over half the expected 30 months.

Ensuring local communities are engaged

- 3.7 Within this 30 month timeframe two periods of public consultation are proposed. Outside of this, a new requirement for planning authorities to “notify” and “invite” early participation on matters that might shape the direction of the plan is proposed, to ensure participation earlier in the process and shape the vision for growth and on a more ongoing basis than happens now.

Comment

As noted above, the levels of public engagement proposed are not dissimilar to the existing plan making system (Regulation 18, often a draft plan, and Regulation 19), and it is this that is by far the most time consuming element of plan making.

Dealing with Complexity

- 3.8 The consultation refers to policy, guidance and templates. The purpose is to make sure the new system runs smoothly, quickly and consistently and to remove ambiguity and uncertainty.

Comment

Although there will be benefits of consistency and clarity, these proposals will not of themselves speed up the plan making process.

Making the most of digital technology

- 3.9 The Government believes that the production of plans can be speeded up and make the process simpler and more accessible through the use of digital technology.
- 3.10 Plans can be presented as interactive maps rather than static documents to show how an area could develop and change over time. Making standardised planning and environmental data openly available and accessible would make it easier to prepare planning applications and give communities the information they need to provide feedback on proposals for their area.

Comment

Whilst technology has undoubted benefits in terms of accessibility, engaging hard to reach groups etc, it is unlikely to speed up the process. Setting up digital engagement tools, such as those used in the preparation of the Greater Nottingham Strategic Plan, is time consuming, and has to sit alongside more traditional methods of consultation. It is an additional task, not a method to speed up plan making. The resources available to local authorities and the capacity within existing teams to deliver digital local plans needs to be urgently addressed to stand the best chance of achieving the government's aim of delivering plans within a 30 month time period.

Other proposals

- 3.11 The Government proposes introducing “supplementary plans” with the aim of helping local planning authorities to react quickly to changes in their areas (for example, an unexpected regeneration opportunity). These would have the same ‘weight’ as local plans and be subject to consultation and independent examination. They can also be used to set authority-wide design policies.
- 3.12 “Community Land Auctions” will be piloted, which are a new way of identifying land for development in a local plan seeking to maximise the benefits to the local community.

Comment

The introduction of Supplementary Plans to replace Supplementary Planning Documents (SPDs) will not help to simplify the system. It negates the proposal to have a single Local Plan document, and will be more onerous and expensive to prepare than SPDs. The benefit of additional weight will not be outweighed by the increase in time and cost of preparation of these documents. Furthermore, the loss of SPDs to clarify and set out the detail of local plan policies, will potentially lead to larger Local plans, which will now need to include the detail of policies usually intended for supplementary planning documents.

The introduction of Community Land Auctions has the real prospect of raising the perception that planning permissions can be bought and sold, and that allocations which may not be the most sustainable in terms of location may be selected for inclusion in Local Plans.

Lead Officer:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0790 805 9515

ITEM 7 WASTE AND MINERALS LOCAL PLANS UPDATE

1.0 Summary

- 1.1 This report updates JPAB on progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

2.0 Plans Update

Nottinghamshire/Nottingham

- 2.1 The Nottinghamshire Minerals Local Plan covering the period to 2036 was adopted by the County Council at its meeting on 25 March 2021. The Plan will be subject to its first statutory review point in 2026.
- 2.2 The County and City Councils are preparing a single joint Waste Local Plan to replace the Waste Core Strategy adopted by both Councils in December 2013. An initial consultation on the new Local Plan, including a 'Call for Sites' was completed in May 2020. A Draft Waste Local Plan was prepared and consulted on between the 7th February and 4th April 2022.
- 2.3 Following an assessment of representations received on the Draft Waste Local Plan, the Plan has been updated . AECOM were engaged to provide additional support to help respond to technical comments made in respect of the Nottinghamshire and Nottingham Waste Needs Assessment and also to update the Assessment by reference to the latest data on waste flows and also existing capacity.
- 2.4 A revised Waste Needs Assessment and Draft Plan was considered by Joint Waste Planning Members Steering Group on 28 March 2023. Members of both Councils requested re-consideration of projected commercial and industrial recycling rates which was subsequently addressed by AECOM. The final Plan was presented to both Councils in June and July 2023, to seek formal approval to publish for representations. The Plan was subsequently published on Wednesday 30th August and consultation will close on Wednesday 11th October 2023.

Derbyshire/Derby

- 2.5 Consultation on a range of minerals topic papers entitled 'Towards a Minerals Local Plan' – Proposed Approach was carried out in Spring 2018. Consultation on a Regulation 18 Joint Derbyshire and Derby Draft Minerals Local Plan was published on 2nd March 2022 and ran for a period of 8 weeks to 26th April 2022. A Pre-Submission Draft Regulation 19 Joint Derbyshire and Derby Local Plan was published for consultation on 7th March 2023 and ran for 8 weeks until 2nd May 2023, this included six public drop-in events across a range locations in the County. Responses to the consultation have been logged by officers at the County Council. Reports will be presented to the Councils' Joint Advisory Committee in November 2023, providing details of the consultation responses and a recommended timescale for submission of the Plan to the Secretary of State, which is likely to be in March 2024. Consultants have been commissioned to address issues raised by Historic England on the potential heritage impacts of a number of the sand and gravel allocations in the Reg 19 Plan. Statements of Common Ground are also being drafted with a range of stakeholders to address issues raised through the Reg 19 Consultation. A Planning Performance Agreement has been agreed with the Planning Inspectorate and a number of potential Programme Officers have been contacted to seek their availability for the Local Plan Examination, which is likely to take place in the Summer of 2024. Work on updating the Joint Minerals and Waste Local Development Scheme is also in progress.
- 2.6 A series of background and evidence papers on local and strategic waste matters have been prepared. This includes an updated forecasting approach on waste capacity need across the plan period. It also provides a summary of the quantities of waste generated. The papers include a series of questions or gaps in knowledge/evidence which will be used as the basis for the consultation roll out. The first consultation is likely to be a hybrid approach between issues and options and a preferred approach. Duty to Cooperate Statements are being updated with relevant local authorities. Approaches have been made by the County Council to all the District and Borough Councils in the County to seek to identify broad locations to accommodate potential new waste facilities on existing employment sites.
- 2.7 Subject to agreement by the Derby and Derbyshire Joint Advisory Committee for a timetable to progress the Plan, it is anticipated that consultation on the papers could take place in early 2024, and will also include running some drop in events around the County to give residents the opportunity to view and comment. This will then be used to draw up the draft plan for consultation.

Lead Officers:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0115 876 3981

Stephen Pointer, Team Manager Planning Policy,
Nottinghamshire County Council
stephen.pointer@nottscc.gov.uk, 0115 993 9388

Steve Buffery, Team Leader Policy and Monitoring
Derbyshire County Council
Steven.Buffery@derbyshire.gov.uk 01629 539808

1.0 Summary

- 1.1 To report to ESG the progress made on Homes England (HE) Capacity Funding projects.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** this report.

2.0 Background

- 2.1 The Greater Nottingham Joint Planning Advisory Board successfully bid for £855,000 of HE grant funding in Spring 2017. Under the conditions of the grant award, the Partners are required to provide monitoring information to HE on a quarterly basis and identify key risks, issues and mitigation measures.

3.0 Progress/updates – Quarter 2 (Year 7) July to September 2023

- 3.1 In summary there has been no change to the status of finances since the last report, but progress on projects are as follows:

- Erewash Borough Council - Repurposing of £98,622 funding, initially secured for Stanton Regeneration site but subsequently approved for studies in relation to accelerating housing delivery on Land South West of Kirk Hallam. The funding has supported 3 studies in relation to the Kirk Hallam Relief Road:
 - a) Hydraulic Modelling
 - b) Transport planning
 - c) Spine Road and Access Junction Design

An invoice from Erewash is anticipated shortly to conclude this project.

- Gedling Borough Council – £33,195 in outstanding funds with projects to be confirmed.
- Nottingham City Council - £20,269 in outstanding funds which is allocated to the Waterside.

4.0 Risks and Issues

- 4.1 JPAB agreed to work up some reserve projects for both any underspend of the HCA funding and also to have projects 'oven ready' should further opportunities for grant funding come forward. These will continue to be progressed.

5.0 Next Steps

- 5.1 Authorities will continue to populate the monitoring spreadsheet and work up reserve projects. Progress on quarter 3, year 7 will be reported to the next JPAB meeting.

Contact Officer:

Karen Shaw
Partnerships and Local Plans Manager
Nottingham City Council
karen.shaw@nottinghamcity.gov.uk, 0115 876 3969

ITEM 11 ANY OTHER BUSINESS PREVIOUSLY NOTIFIED TO THE CHAIR

ITEM 12 FUTURE MEETINGS

| JPAB | Time and Venue |
|----------------------------|-----------------------|
| Tuesday 26 September, 2023 | 2.00 pm, MS Teams |
| Tuesday 12 December, 2023 | 2.00 pm, MS Teams |