

Greater Nottingham Planning Partnership



AGENDA

GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD Tuesday, 14 December 2021 2:00pm: via Microsoft Teams

1. Introductions and Apologies
2. Declaration of Interests
3. Approval of minutes of last meeting and matters arising
4. Joint Planning Advisory Board Terms of Reference **MG**
5. HS2 and the Integrated Rail Plan **AP (EMC)**
6. Joint Planning Advisory Board Communications Strategy **MT**
7. Greater Nottingham Strategic Plan Update **MG**
8. Homes England Capacity Funding projects monitoring **MG**
9. Waste and Minerals Local Plans Update **SG/SB**
10. Future Meetings
11. Any other business **ALL**



ITEM 3	MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD (JPAB) MEETING HELD ON TUESDAY 29 JUNE 2020 VIA MS TEAMS
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PRESENT

Ashfield: Councillor M Relf

Broxtowe: Councillor M Radulovic (Chair); Councillor D Watts

City: Councillor L Woodings

Gedling: Councillor J Hollingsworth

Erewash: Councillor M Powell (Vice Chair)

Nottingham City: Councillor Sally Longford

Nottinghamshire County: Councillor N Clarke; Councillor R Jackson

Rushcliffe: Councillor R Upton

Officers in Attendance

Broxtowe: Tom Genway; Ruth Hyde; Dave Lawson

Derbyshire County: Steve Buffery

Erewash: Oliver Dove

Gedling: Alison Gibson

Growth Point: Matthew Gregory; Mark Thompson

Nottingham City: Paul Seddon

Nottinghamshire County: Stephen Pointer

Rushcliffe: Richard Mapletoft

TEP: Graeme Atherton (presentation)

Observers

Hannah Barrett

David Bainbridge

James Beverly

Jack Boyce

Sue Bridge

Claire Cartwright

Claire Catlow

Robbie Clarey

Tom Collins

Adrian Cox

Ian Deverell

Caolan Gaffney

Robert Galij

Rob Gilmore

Katie Hancock

Greg Hutton

Steve Freek

Suzi Green

Tom Haley

Alison Knight

Gary Lees

Tasha Liddiard

Rob Millbank

Greg Shaw

Paul Stone

Apologies

Ashfield: Christine Sarris

Derbyshire County: Councillor Carolyn Renwick

Erewash: Steve Birkinshaw

Nottinghamshire County: Sally Gill; Gary Wood

1. **Introductions and Apologies**

Ruth Hyde welcomed everyone to the virtual meeting, due to Covid-19 restrictions, introductions were made and apologies were noted.

2. **Appointment of Chair**

RH asked Cllr Milan Radulovic to introduce himself and to give his thoughts for the work of JPAB. He explained that he is the Leader of Broxtowe Borough Council and that he knew most people on the Board. He expressed the importance of joint working and adopting a collaborative approach, particularly due to major infrastructure projects coming forward and the various challenges post-Covid.

Cllr Michael Powell stated that he was happy to propose his appointment which was seconded by Cllr Richard Jackson.

Cllr Radulovic proposed that Cllr Powell to continue in his appointment of Vice Chair to the Board which was seconded by Cllr Linda Woodings.

Both appointments were AGREED.

3. **Declarations of Interest**

MR declared interests across Derbyshire but there were no conflicts of interest within Broxtowe or the Greater Nottingham area. There were no further declarations of interest.

4. **Approval of Minutes of the Last Meeting and Matters Arising**

The Minutes of the previous meeting held on 30 March 2021 were approved with no matters arising.

5. **Erewash Valley Environmental Project**

(Presentation by Graeme Atherton, TEP consultants)

GA gave a presentation on behalf of TEP, consultants for the Erewash Valley Initiative.

The Green Infrastructure study is based around the East Midlands Hub for HS2 including Derbyshire and Nottinghamshire areas of Long Eaton, Sandiacre, Stapleford, Toton and Ratcliffe on Soar Power Station.

The next steps will be for TEP to prepare their commission work for delivery. The Delivery Group will liaise with HS2 and the intention is to still continue with the project even in the event that HS2 does not proceed.

MP was impressed with the project but asked what linkage there was to the Trent Valley project. GA illustrated the connectivity between Attenborough Nature Reserve across the railway bridge to the Trent Valley.

RH referred to the suggestion of a Delivery Group being set up for JPAB to endorse in order to provide input how to progress with the project and a commitment to see the plan delivered.

MR highlighted the importance of carbon offsetting. He proposed the following Resolutions:

Part A. JPAB to give their joint support for the initiative.

Part B. A Delivery Group be formed within the next few months with representation from JPAB.

Cllr M Powell seconded the proposal. The Resolutions were formally agreed.

6. **Greater Nottingham Strategic Plan Update** (Matt Gregory)

6.1 MG referred to Section 2 of the report to hold a further Councillor Workshop. Two workshops had previously been held earlier in the year which helped in developing a vision and a strategy up to 2038.

MG reported that the Strategic Housing Land Availability study had used a revised methodology to help identify further housing supply which was not previously known about. It was shown how housing need compares to housing supply with the most significant shortfall within Nottingham City and the largest surplus in Rushcliffe.

An announcement in relation to whether the HS2 East Midlands Hub will be located at Toton is still awaited.

MG advised that EBC's consultation on its Growth Options has been completed and they are now assessing the responses and preparing a Draft Plan.

MP (EBC) declared that Stanton and other possible sites were being analysed by their Council in September. The Stanton planning application is expected in October but it is unlikely to provide housing in the first phase for the north side of the development. The south side may be available for housing but would not be included in the five-year housing land supply.

MG reported that Ashfield DC had commenced preparatory work for their Local Plan and intends to publish its Issues and Options paper for consultation later in the year. Cllr Relf (ADC) commented that they would strive to have their Local Plan adopted as quickly as possible.

MG advised that a large portion of the Evidence Base work has been completed. The next steps will be to agree an approach to housing supply and distribution with the

intention of carrying out a further consultation by the end of 2021. The draft Blue and Green Infrastructure Strategy stakeholder consultation will commence imminently.

Cllr N Clarke (NCC) stated that estimated supply figures were startling with overall housing supply being greater than actual need. He queried the significant differences in the projections compared to those used for the Aligned Core Strategies and Rushcliffe's Core Strategy.

MG explained the approach for assessing housing need has changed over the years. When the Aligned Core Strategy was originally prepared, the Regional Plan had recently established housing need figures, but since then a 'standard methodology' has been introduced.

MG reminded councillors about the forthcoming planning reforms following the publication of the White Paper last year.

Joint Planning Advisory Board was resolved to NOTE the progress with Strategic Plan preparation in Greater Nottingham.

7. Councillor Workshop 3

MR proposed a further Councillor Workshop. He suggested that the Waste and Minerals Local Plan should also be discussed. Cllr Linda Woodings asked if a presentation for the assessment of current waste capacity could also be made available.

MR agreed the presentation would be useful as the implication is across the whole of the area.

Joint Planning Advisory Board was resolved to CONSIDER the next stage of member engagement with Strategic Plan preparation.

8. Waste and Minerals Local Plans Update (Stephen Pointer/Steve Buffery)

8.1 Nottingham/Nottinghamshire

SP advised Members that the Minerals Local Plan was subject to Examination last year and was adopted by the Council on 25 March 2021. A draft joint Waste Plan is currently being prepared with Nottingham City Council for submission to both councils' Environment Committees in Autumn 2021 to gain approval for a joint consultation. The Joint Waste Local Plan will proceed next year towards adoption.

8.2 Derby/Derbyshire

SBuff explained that there were no further changes for the Derby and Derbyshire Minerals Local Plan (DMPLP) since the last meeting in March.

He reported that the Joint Waste Local Plan between Derbyshire County Council and Derby City Council delayed its publication until after the elections in May. The DMPLP consultation will be in early autumn and the Joint Waste Local Plan will aim to be published at the same time. Due to Covid restrictions, public drop-in events will need to be reviewed by both councils nearer the time.

Eight potential sites for gravel extraction have been identified for both City and County Councils and in south Derbyshire. Each site is currently being assessed together with an additional site in Derbyshire Dales District.

MRelf advised that ADC successfully ran their consultations online.

Joint Planning Advisory Board was resolved to NOTE the progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

9. **Homes England Capacity Funding projects monitoring**
(Matt Gregory)

- 9.1 MG highlighted EBC's grant funding was to be repurposed to Land South West of Kirk Hallam in relation to accelerating housing delivery.
- 9.2 GBC's remaining fund is to be repurposed towards a role for site investigations to assist with housing delivery.
- 9.3 MP was delighted with the decision for EBC but wanted to clarify that no final decision had been made on the site yet as it was currently subject to a consultation process. They are analysing access to the site and if it is acceptable. It would not be until September when the Council would consider whether the site should be included within the Draft Plan.

Joint Planning Advisory Board resolved to NOTE the approval of Executive Steering Group to repurpose £98,684 of HE funding allocated to Erewash for studies in relation to accelerating housing delivery at Land South West of Kirk Hallam; and NOTE this report and the details set out in Appendices 1, 2 and 3.

10. **JPAB Budget 2021/22** (Matt Gregory)

- 10.1 MG presented the annual report on funding arrangements as shown within the report papers.

Joint Planning Advisory Board resolved to:

- (a) **NOTE the budget position at the close of 2020/21; and**
(b) **APPROVE the budget for 2021/22; and**
(c) **NOTE the partner contributions to the work of JPAB during 2021/22.**

11. **Any other business**

- 11.1 NC referred to Item 7 for the Councillor Workshop and requested infrastructure to support housing was included. MR agreed it was essential for access across the region.
- 11.2 MG confirmed that infrastructure would be included and that the Infrastructure Delivery Plan will set out the infrastructure requirements and this is integral to the Strategic Plan.
- 11.3 MRelf announced that ADC had been awarded £62.6m earlier this month from the Government's Towns Fund. The money will be focused on 4 areas; Business & Education; Health & Wellbeing; Visitor Economy; and Greener Ashfield

11.4 RH agreed that infrastructure should be part of the next workshop with Green and Blue Infrastructure included.

11.5 MR asked for a Communication Strategy to be incorporated as a vehicle for the public and for wider debate.

12. **Future Meetings 2021**

12.1 Discussion took place to consider whether face to face meetings should return or virtual meetings would be better suited. The consensus was to hold the meetings virtually as this was more sustainable and gave greater opportunity for more people to be involved. Agenda papers and meeting invites will be circulated a week prior to the meeting.

12.2 In order to be transparent and inclusive RH suggested public streaming of the meeting and asked if this possibility could be investigated.

12.3 Cllr Richard Jackson stated he would welcome and benefit from an organised coach trip of key sites. This suggestion will be discussed at ESG.

12.4 RH wished it to be known that individual councils maintain their individual sovereignty over consensus agreements and ultimately decisions would be signed off within their own councils.

DATE	TIME	VENUE
Tuesday 28 September 2021	2.00 pm	Microsoft Teams Virtual meeting
Tuesday 14 December 2021	2.00 pm	Microsoft Teams Virtual meeting

MEETING CLOSED AT 3.20 PM

ITEM 4 Greater Nottingham Joint Planning Advisory Board – Terms of Reference

1.0 SUMMARY

- 1.1 The Joint Planning Advisory Board's Terms of Reference are subject to periodic review to ensure they remain relevant. They were last considered by JPAB in 2018.

Recommendations

It is recommended that Joint Planning Advisory Board **REVIEW** the current Joint Planning Advisory Board Terms of Reference, and proposed amendments, and **CONSIDER** whether further changes are required.

2.0 Terms of Reference

- 2.1 The current Terms of Reference (ToR) for the Joint Planning Advisory Board are set out in appendix 1. The ToR were reviewed and updated in September 2018 and set out the membership of JPAB, its remit, arrangements for chair and vice chair, frequency of meetings and review.
- 2.2 The TOR are subject to a three year review. JPAB are therefore invited to comment on and suggest any changes or amendments which are considered necessary to ensure the ongoing relevance of the ToR to the work JPAB.
- 2.3 Recommended changes are highlighted in the draft ToR attached, and include:
- Delete reference to core strategies
 - Update reference to HS2
 - Reference to meetings normally held via MS Teams.
 - Review date

Contact officer:-

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Greater Nottingham Joint Planning Advisory Board - Draft Terms of Reference – September 2018

1. Role

- 1.1 To facilitate the sustainable development and growth of Greater Nottingham¹ by discharging the Duty to Cooperate (S110 of the Localism Act), preparing a Statement of Common Ground on key Strategic Planning issues, and advising the constituent Councils on the alignment of planning work across the Greater Nottingham area and other spatial planning and transport matters of mutual concern.
- 1.2 The Board Secretariat function will be provided by Broxtowe Borough Council.

2. Key Tasks

- 2.1 To advise on the preparation of coordinated and aligned Local Plans to provide a coherent and consistent planning framework across Greater Nottingham, including:
 - Taking the current round of **aligned Core Strategies Strategic Plans** and Local Plans through examination and adoption;
 - To prepare and agree a Statement of Common Ground which identifies the key strategic planning issues in Greater Nottingham and to advise on the review of strategic policies which address those issues in aligned Local Plans, including:
 - Agreeing the appropriate geography over which the Joint Board operates, and reviewing the geography if appropriate;
 - Agreeing the objectively assessed housing needs of Greater Nottingham;
 - In the light of this housing need, agreeing future housing provision levels for each Council on which to base Local Plan reviews;
 - Commissioning further evidence on matters such as the future of the Greater Nottingham economy, environmental matters and infrastructure requirements;
 - Liaising with other Duty to Cooperate bodies;
 - Working with the D2N2 Local Enterprise Partnership (LEP) to ensure that new Local Plans and LEP objectives are aligned.
- 2.2 To ensure effective implementation and monitoring of prepared plans, particularly through:
 - the preparation of site specific part 2 Local Plans where appropriate;
 - sharing best practice and experience in Development Management of significant proposals contained in the aligned plans, including joint working between Councils where those proposals have cross boundary implications;
 - identifying and addressing barriers to delivery of sites on which Local Plans rely;
 - working with the development industry and Government Agencies to facilitate delivery of sites;

¹ Greater Nottingham is defined as the Nottingham Core Housing Market Area and Hucknall. It comprises of the local authority areas of Broxtowe, Erewash, Gedling, Nottingham City and Rushcliffe, plus the Hucknall part of Ashfield and the relevant parts of Derbyshire and Nottinghamshire County Councils.

- ensuring approaches to the Community Infrastructure Levy and planning obligations across the area are complimentary;
- monitor the effectiveness of the aligned Local Plans in a consistent way, to ensure the aims and objectives are met;
- ensuring the provision of infrastructure to support future growth, especially where this has impacts on more than one council area, particularly social and green infrastructure.

- 2.3 To identify and make links to other local funding sources and public / private investment programmes to further the work of the Joint Planning Advisory Board.
- 2.4 To ensure coordination and delivery of individual, joint or cross boundary projects funded from partnership or other sources.
- 2.5 To maximise and where appropriate advise on the best use of planning contributions arising from development.
- 2.6 To disseminate progress updates, information on latest Government guidance and related initiatives, and national and local best practice, to all partners.
- 2.7 To receive reports from the Executive Steering Group, and to advise on and review the activities of the Greater Nottingham Planning Manager.
- 2.8 To provide strategic advice and direction to underpin transport modelling for growth proposals in Local Plans.
- 2.9 To advise the strategic planning of the HS2 and wider connectivity East Midlands Hub station at Toton, in order to maximise economic growth arising from the station, and to maximise connectivity opportunities with other parts of Greater Nottingham, and the wider area including Derbyshire, Leicestershire and Nottinghamshire and constituent District Councils.

3. Membership

- 3.1 One Council member covering each of the following remits:-

Ashfield District Council - Planning
 Broxtowe Borough Council - Planning
 Derbyshire County Council - Planning
 Derbyshire County Council - Transport
 Erewash Borough Council - Planning
 Gedling Borough Council - Planning
 Nottingham City Council - Planning
 Nottingham City Council - Transport
 Nottinghamshire County Council - Planning
 Nottinghamshire County Council - Transport
 Rushcliffe Borough Council - Planning

Member substitutes will be allowed.

- 3.2 Additional observer members as required (who may participate in discussion but will not be eligible to vote), to include bodies such as: LEP, Homes and Communities Agency, Natural England, Heritage England, Highways England, Environment Agency, Nottingham Regeneration Ltd, and other representatives by invitation as required.

4. Context

- 4.1 The views of the Board will be communicated to the appropriate executive or other bodies of the constituent Councils as soon as possible following resolution by the Board. Where the Board has expressed a view on particular matters that is the subject of a report to any parent executive bodies, the recommendation of the Board will be included in the report.
- 4.2 Membership of the Board does not take over any responsibilities for any functions of the Councils which are properly dealt with elsewhere nor does it fetter any decisions constituent authorities make wish to make.
- 4.3 Nottingham City Council is the Responsible Body for the Board's funds and hosts the Joint Planning Advisory Board secretariat.
- 4.4 Nottingham City and Nottinghamshire County Councils also operate a Joint Committee on Strategic Planning and Transport. The terms of reference of the Joint Committee will be reviewed to ensure minimisation of overlap between the two bodies.
- 4.5 The Joint Planning Advisory Board may advise on matters relating to strategic planning and transport delivery for consideration and determination by the Joint Committee.

5. Frequency of Meetings

- 5.1 The Board will normally meet on a quarterly basis, based on a timetable of key milestones. Board meetings will not be held if there is no business to conclude, equally additional Board meetings will be organised to meet specific programme deadlines/requirements if needed.

6. Chair and Vice Chair

- 6.1 The Chair will be provided by Broxtowe Borough Council here for the next 3 years of the programme, the Vice Chair will be Erewash Borough Council.

7. Organisation and Conduct of Meetings

- 7.1 ~~Secretariat, notice of meetings, circulation of papers, conduct of business at meetings and voting arrangements will follow the Standing Orders of the authority which holds the Chair, or such Standing Orders which may be approved by the constituent authorities. Meetings will be open to members of the public.~~
- 7.1 Agendas will be circulated five working days in advance of the meeting, and be available on the JPAB website. Wherever possible, meetings will be held in public.

subject to discussions about sensitive commercial matters being held in private, on a decision of the Chair of the meeting. Discussion will be informal, managed through the Chair of the meeting, with a view to reaching consensus outcomes. If any decision requires a vote to be taken a proposal will be moved and seconded and a decision carried by a simple majority of the local authority elected member representatives present (with each local authority having one vote each) and the chair having a casting vote in the event of a tie. Should any local authority not have an elected representative present, an officer representing the authority at the meeting may vote on their behalf.

7.2 Meetings may be held in person, or electronically (Microsoft Teams/Zoom etc), at the discretion of the Chair. Where meetings are electronic, a recording will be made available subsequently.

8. Officer Support

8.1 The work of the Board will be advised by an Executive Steering Group which will assist the Chair and Vice Chair in setting agendas and brief them prior to meetings. The Executive Steering Group will be chaired by Nottinghamshire County Council and serviced by the Greater Nottingham Planning Manager.

9 Disagreement Between Constituent Councils

9.1 ~~Where the members of the Board cannot arrive at a view on a particular issue which enjoys the support of the majority of Members, that issue should be referred back to the relevant executive bodies of the constituent Councils.~~

9.1 The Board strives to arrive at a consensus on strategic planning matters it considers, but the sovereign decision making powers of each Council are respected. Where an authority dissents from an issue which enjoys the support of the majority of Members, the Board will endeavour to continue to work together on matters which are not the subject of the difference of view.

9.2 Participation in the Board will not deter any Council from expressing a dissenting opinion on any specific issue. The right to make representations at any formal preparation stage of the development plan making process will not in any way be curtailed by membership of the Board.

10 Review

10.1 The operation and Terms of Reference of the Board will be formally reviewed no later than July 2024 December 2024 (3 years following the meeting of the Board reviewing the Terms of Reference).

ITEM 5 HS2 and the Integrated Rail Plan (including a presentation by Andrew Pritchard from East Midlands Councils)

1.0 SUMMARY

- 1.1 The Integrated Rail Plan (IRP)² was published on 18th November 2021. The IRP states that Phase 2b of HS2 (the Eastern Leg) would extend from the West Midlands to East Midlands Parkway with trains then running to Nottingham and Derby. A hub station is no longer proposed at Toton, although reference is made to “accelerating transport improvements at Toton, such as a station for local/regional services”. Further details are provided below. This will have significant implications in respect of strategic planning for the area which need to be considered.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the publication of the Integrated Rail Plan and the need to consider the implications in relation to strategic planning.

2.0 Background

- 2.1 In January 2013, the Government announced the preferred route for the HS2 eastern leg which would include a hub station at Toton to serve the East Midlands. The Aligned Core Strategies (ACS), adopted in 2014, identified land in the vicinity of Toton sidings as a ‘Strategic Location for Growth’ for housing and economic development. The ACS also required any development to allow for adequate provision for the construction of the HS2 route, the station, vehicle access to it and an extension of the NET route including a potential future extension to Long Eaton.
- 2.2 The Broxtowe Part 2 Local Plan, adopted in 2019, provided further detail of key development requirements at Toton, which included between 500 and 800 homes up to 2028 (with an overall capacity of around 3,000 homes), 18,000 m² of mixed employment, green infrastructure and community facilities.
- 2.3 A Supplementary Planning Document has also been produced, with consultation being undertaken between November and December 2021, which provides a framework for how the site, in combination with development at Chetywnd Barracks, should be developed. The Toton & Chilwell Neighbourhood Forum has also submitted a Neighbourhood Plan to Broxtowe Borough Council which provides a framework and policies for development within the area.

²
https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1034360/integrated-rail-plan-for-the-north-and-midlands.pdf

- 2.4 As part of the East Midlands Development Corporation, the “Toton & Chetwynd East Midlands Hub” is identified as one of three key regeneration sites. The other sites are the Ratcliffe-on-Soar Power Station area and the East Midlands Airport area.
- 2.5 It is proposed that the redevelopment of Ratcliffe-on-Soar Power Station will focus on the creation of employment opportunities based around modern, zero carbon industrial and manufacturing uses. In March 2021, it was announced that the site would form part of the East Midlands Freeport.
- 2.6 In February 2020, the Government announced that an Integrated Rail Plan was required to consider the eastern leg of HS2 alongside other rail schemes and to challenge design and costs, including standards, running speed, and responsibility for delivery.

3.0 The Integrated Rail Plan

- 3.1 The Integrated Rail Plan was published on 18th November 2021. The key elements of the Integrated Rail Plan, which relate to the Greater Nottingham area, are summarised below:
- A new high speed line from the West Midlands to East Midlands Parkway (rather than Toton) to be developed by HS2 Ltd, based largely on the existing safeguarded route, but designed to allow trains to reach the existing stations in Nottingham and Derby, and to be capable of future extension. The delivery timescale is stated as ‘by early-mid 2040s’.
 - Accelerating plans for an East Midlands Delivery Vehicle and accelerating transport improvements at Toton, such as a station for local/regional services, with delivery *“subject to significant private sector investment – on a 50:50 matchfunded basis with the taxpayer – coming forward at the site and developer contributions.”* It also refers to exploiting linkages with other investment in Nottinghamshire, including integrating plans for Toton and proposals for reopening the Maid Marian line and extending the Robin Hood line, and that *“A shuttle could also operate from Toton to the HS2 stop at East Midlands Parkway”*.
 - Completing electrification of the Midland Main Line to Leicester, Nottingham and Sheffield via Derby by ‘around 2030’.
 - Investment on the East Coast Mainline.
- 3.2 The IRP concludes that a HS2 hub station at Toton was not considered to be a preferred option due to the decision to not extend HS2 to Sheffield and Leeds, that there would be limited improvement to journey times from the centres of Nottingham and Derby and due to the significant investment which would be required to local transport links to serve the Toton site. It was also considered that it would be difficult to redesign Toton to allow for HS2 services to connect to Nottingham and Derby.

33 In respect of East Midlands Parkway, the IRP refers to the connections to Derby and Nottingham at the existing Trent Junction on the Midland Mainline and the proximity to Ratcliffe-on-Soar power station site and East Midlands Airport and Freeport.

3.4 The Government is asking HS2 Ltd to develop a high speed line from the West Midlands to East Midlands Parkway (HS2 East) as the next hybrid Bill to be introduced following the Western Leg to Manchester.

4.0 Implications for the Strategic Plan and Local Plans

4.1 The provision of a station at East Midlands Parkway rather than Toton has significant implications in respect of planned growth in the vicinity of both locations.

4.2 Development at Toton was an important component of the strategic options proposed through the Growth Options consultation. At the JPAB Workshops held in September and October it was concluded that, in addition to requiring greater certainty regarding planning reforms, it was important to await the publication of the Integrated Rail Plan prior to proceeding.

4.3 There is also a need to explore implications in relation to East Midlands Parkway and at Ratcliffe-on-Soar Power Station which is one of the three key regeneration areas for the East Midlands Development Corporation and forms part of the Freeport.

4.4 Consideration of any wider implications relating to the joint evidence base and wider impacts relating to housing, employment and infrastructure for the Greater Nottingham area will also be required.

Item 6 JPAB Communications Strategy

1.0 SUMMARY

- 1.1 At the June 2021 meeting of Joint Planning Advisory Board, it was requested that a Communications Strategy be produced.

2.0 Background

- 2.1 The Communications Strategy sets out how the Councils who form the Greater Nottingham Planning Partnership communicate and engage with a range of stakeholders, in particular the public, as part of strategic plan making.
- 2.2 As part of the Strategy, it is proposed to use virtual tools to aid engagement such as the use of virtual consultation rooms and GIS software. It is also proposed to provide periodic updates to stakeholders regarding progress with the Strategic Plan and to also include clear, non-technical information and summaries as part of future consultations.
- 2.3 The first part of this has been the production of a Briefing Note for all Councillors who do not form part of JPAB, to provide a background to the Strategic Plan, raise awareness further, identify progress made to date and set out the next steps required.
- 2.4 The Briefing Note is attached as Appendix 1 and the Communications Strategy is attached as Appendix 2.

Recommendations

It is recommended that Joint Planning Advisory Board:

- 1) **AGREE** the Briefing Note at Appendix 1 be circulated to all Councillors within the partner councils; and
- 2) **AGREE** the contents of the Communications Strategy at Appendix 2, and its publication on the Greater Nottingham Planning Partnership website.

Lead Officers:

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BRIEFING NOTE

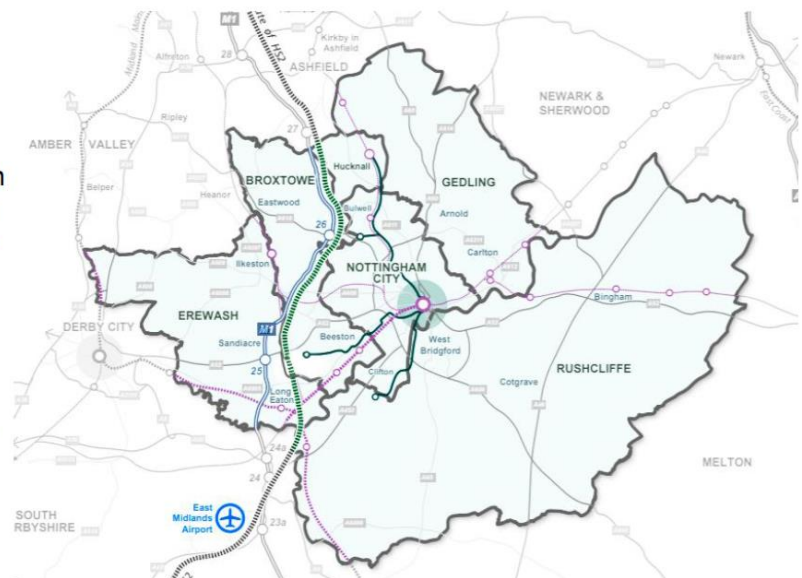
The aim of this briefing note is:

To provide a background to the work which is being undertaken in preparing Strategic Development Plans across the Greater Nottingham area.

What is the Greater Nottingham Planning Partnership?

The Greater Nottingham Planning Partnership (GNPP) was established in 2008. This included the creation of the Joint Planning Advisory Board (JPAB), formed by leading Councillors, which meets quarterly and oversees the preparation of strategic plans in the Greater Nottingham area.

The Partnership includes the Councils of Ashfield, Broxtowe, Erewash, Gedling, Nottingham City and Rushcliffe and the two associated County Councils of Derbyshire and Nottinghamshire.



The main aim of the Partnership is to prepare strategic development plans which are consistent and provide a coherent policy framework across the area. It also seeks to address the 'Duty to Cooperate' which requires councils to work together on strategic matters.

Successful past working resulted in the adoption of 2014 Local Plans (this included the Aligned Core Strategies).

Why do we work together to plan on a strategic scale?

By working as a Partnership, sustainable growth can be planned for across a sensible geography which extends beyond administrative boundaries.

The area is defined as a Housing Market Area (HMA) and a Functional Economic Market Area (FEMA)¹. These are the areas in which people move to live and work and it is where local economies and markets operate. Whilst Ashfield District is in the Outer Nottingham HMA, along with Mansfield and Newark and Sherwood, the Hucknall part relates strongly to Greater Nottingham.

There are significant benefits from working together which include:

- Saving significant money through preparing a joint evidence base
- Sharing joint skills and expertise
- Providing homes and jobs where they are needed
- Providing infrastructure, services and facilities across the area (including schools and health centres)
- Enhancing connections between areas, particularly enhancing 'blue and green' infrastructure (including rivers, parks and open spaces).

What have we done so far?

The Councils of Broxtowe, Gedling, Nottingham City and Rushcliffe are preparing a Strategic Plan. A Growth Options Consultation was carried out in July 2020 and February 2021 which asked a range of questions relating to issues including housing, employment, climate change, infrastructure and the Green Belt.

Ashfield District Council is producing a separate plan and carried out a consultation on their Draft Local Plan between October and November 2021.

Erewash Borough Council is carrying out a review of their Core Strategy and carried out a Growth Options consultation in March 2021.

The Councils are working together to produce joint evidence documents. This has included an Employment Land Needs Study, a Housing Needs Assessment and a Blue and Green Infrastructure Strategy.

What are we trying to achieve?

The objective is to produce Strategic Plans across the Greater Nottingham area which will deliver sustainable growth including the housing, jobs and infrastructure which people need.

The Joint Planning Advisory Board has held four Councillor workshops where key principles have been supported:

- Tackling and adapting to the impacts of climate change and a focus on achieving carbon neutrality;
- Delivering environmental net gains alongside new developments and protecting and enhancing Blue and Green Infrastructure including rivers, open spaces and landscapes;
- Strategy based around urban living (but not urban intensification);
- Creating sustainable and 'beautiful' places with an enhanced quality of life for residents by promoting the '15 minute neighbourhood' approach;
- Providing the required infrastructure (including schools, health services, transport and open space) at the right time;
- Supporting Covid-19 recovery with the City and town centres having key roles; and
- Maximising the economic development potential of key sites including at Ratcliffe-upon-Soar power station, Toton/Chetwynd and the wider Broadmarsh area.

What are the next steps?

The Government has set a deadline for updated plans to be in place by the end of 2023. The draft Strategic Plan was originally intended to be published this year but has been delayed due to the uncertainties around HS2 and planning reform.

The Councils will need to consider the implications of the recent HS2 announcement on the Strategic Plan, in particular whether there are any consequences for the distribution and scale of housing and employment development to be planned for.

The Government's 'Standard Methodology' is used to calculate housing need, which is the starting point for the amount of housing the Strategic Plan will have to deliver. To meet the Standard Methodology figure, between 2021 and 2038, around 70,000 houses would need to be provided for in updated Local Plans. Most of this housing is already identified in existing Local Plans and in planning permissions. There is still a need to agree how development will be distributed.

We are currently working as a Partnership to find an acceptable solution which will allow for the area's housing needs to be fully met, and for the publication of a draft Strategic Plan for public consultation later in 2022.

Communications Strategy

This Communications Strategy has been produced to outline how the Greater Nottingham Planning Partnership manages its communications and engagement activities. The Communication Strategy seeks to ensure there is effective communication with local residents, businesses, organisations and key stakeholders when preparing strategic development plans.

The Strategy should be read in conjunction with the respective Statements of Community Involvement which set out how each Council undertakes consultation as part of its Planning Policy and Development Management functions (see Appendix A).

Background

The Greater Nottingham Planning Partnership was established in 2008. It has evolved from the long history of joint working on planning matters in Greater Nottingham. The following Councils form the Partnership:

- Ashfield District Council
- Broxtowe Borough Council.
- Erewash Borough Council
- Gedling Borough Council
- Nottingham City Council
- Rushcliffe Borough Council
- Derbyshire County Council
- Nottinghamshire County Council

The Partnership's aim is to prepare statutory strategic development plans which are consistent and provide a coherent policy framework across the area. In doing so it seeks to address the Duty to Cooperate between the constituent Councils, and provides a single point of contact for other Duty to Cooperate partners to engage in the strategic plan making process.

The National Planning Policy Framework sets out government's planning policies for England and how these are expected to be applied. It states:

24. Local planning authorities and county councils (in two-tier areas) are under a duty to cooperate with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries.

26. Effective and on-going joint working between strategic policy-making authorities and relevant bodies is integral to the production of a positively prepared and justified strategy. In particular, joint working should help to determine where additional infrastructure is necessary, and whether development needs that cannot be met wholly within a particular plan area could be met elsewhere.

In recognition of the importance of planning coherently across Greater Nottingham, the Greater Nottingham Joint Planning Advisory Board (JPAB) was established in 2008. It is an advisory body and therefore any key decisions it makes are ratified by the relevant executive bodies of each member Council where appropriate.

The Greater Nottingham Joint Planning Advisory Board is made up of Councillors responsible for planning and transport matters within the constituent authorities.

The Councils of Broxtowe, Gedling, Nottingham City and Rushcliffe, in cooperation with Nottinghamshire County Council, are currently preparing the Greater Nottingham Strategic Plan.

Erewash Borough Council is undertaking a separate Core Strategy Review.

As only the Hucknall part of Ashfield District Council falls within Greater Nottingham, and the District as a whole is part of the Nottingham Outer Housing Market area, Ashfield are preparing a separate Local Plan.

Erewash Borough Council and Ashfield District Council's Statements of Community Involvement provide details regarding how each Council's approach for engaging with local residents and stakeholders as part of preparing planning policy documents. However, the Partnership website also provides information and links to consultations being undertaken by these Councils.

All of the Councils within the Greater Nottingham Planning Partnership work collaboratively to produce and share joint evidence to support the plan preparation process.

Communication and Engagement

Effective communication and engagement is vital to ensure that the Partnership understands and responds to the needs of the various stakeholders involved in strategic planning matters.

Key Stakeholders

The preparation of development plan documents requires the engagement of a wide variety of stakeholders:

- Local Residents
- Elected Members
- Local Businesses
- Local Authorities
- Town and Parish Councils (and designated Neighbourhood Forums)
- Statutory Consultees
- Specialist bodies and organisations
- Developers, landowners and site promoters.

A variety of methods are used to engage with stakeholders and these are described in further detail below.

Joint Planning Advisory Board (JPAB)

JPAB is an advisory board made up of Councillors from each of the constituent Councils. It meets four times a year, although additional meetings may be held when necessary.

JPAB allows for strategic planning matters and cross boundary issues to be discussed and provides an opportunity for effective joint working.

The following methods are used to communicate the work of JPAB:

- The meetings are open to the public and can be attended by any interested stakeholders. When held virtually, the meetings can be viewed online.
- The supporting papers and previous meeting minutes are available on the Partnership's website: www.gnplan.org.uk
- Presentations to JPAB are published on the Partnership's website. This includes presenting key findings relating to joint evidence reports.

Greater Nottingham Strategic Plan

The Councils of Broxtowe, Gedling, Nottingham City and Rushcliffe are currently preparing the Greater Nottingham Strategic Plan. A Growth Options Consultation has been undertaken and future consultations will be undertaken following the production of a Draft Strategic Plan.

Where appropriate, key documents will include non-technical summaries and simplified guidance notes to enable all stakeholders to be able to engage effectively with the consultation. Technology will also be utilised to improve engagement, including the use of virtual consultation rooms and through making it easier to submit responses in relation to future consultations.

A variety of methods have been used, and will be utilised for future consultations, to ensure that a wide range of stakeholders have the opportunity to engage in the production of the Strategic Plan.



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Joint Database – [A joint database](#) is used to securely hold the details of any person or organisation who has expressed that they want to be informed of progress with the Strategic Plan. The database allows for notifications via emails or letters to be sent to all stakeholders on the database and this is undertaken as part of statutory consultations.

The database includes all statutory consultees such as Town and Parish Councils. There are currently 2,480 stakeholders held on the database, allowing for a substantial number of people, developers, and organisations to be contacted directly. The database also holds consultation documents allowing for comments to be submitted online without the requirement to submit separate forms.



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Joint website: The [Greater Nottingham Planning Partnership's website](#) provides information regarding the Partnership including details of previous consultations, evidence documents, JPAB papers and a latest news page. The website also includes contact information. It has been formatted to ensure it is accessible to a variety of users and can be viewed on computers, tablets and mobile phones and using accessibility software. The website also provides details and links to consultations being undertaken by Ashfield District Council and Erewash Borough Council.



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Digital technology and social media: The Partnership uses Twitter and YouTube to publicise information regarding consultations and to provide video content. Opportunities to further utilise digital technology will continue to be explored to widen participation in future consultations.

Communications, Web and Social Media Teams: Each Council has separate communication teams who utilise a variety of methods to provide information to residents and businesses. The Partnership works closely with these teams to ensure coordinated communication which includes using Council social media outlets and providing information on websites.



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Press releases: Local newspaper and media outlets including parish council newsletters are used to publicise details of consultations.



Created by Jack Nur Hidayat
from Noun Project

Deposit Points: outside of Covid restrictions, documents are 'deposited' to be viewed at libraries and council offices as required under the planning regulations.



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from Noun Project

Meetings: Regular meetings are held with statutory consultees which include organisations such as Natural England and the Environment Agency. Meetings are also held with neighbouring authorities who do not form part of the Partnership.

In addition to the above, periodic updates regarding progress will be provided to stakeholders regarding progress with the Strategic Plan and to provide an opportunity for engagement outside of consultation periods. These updates will be in addition to the information which is currently provided on the website.

It should be noted that the above only provides details of communication methods used by the Greater Nottingham Planning Partnership. Each Council also has a separate communications strategy and methods of engagement in addition to the above. These include:

- Committee meetings – The Joint Planning Advisory Board is only an advisory body. Therefore, all decisions must be ratified separately by each Council. Supporting papers are published and meetings can be attended or viewed online.
- Elected Members and Officers within each Council will have regular communication following Member/Officer protocols.
- Additional social media outlets including Facebook.
- Additional meetings and workshops – This may include workshops with local residents, attending Town and Parish Councils meetings or meetings with developers, landowners and local interest groups.

Managing Information Requests

Media Enquiries

Media enquiries are predominately dealt with by each respective Council's media team following their media protocols. The Greater Nottingham Planning Partnership may coordinate a joint response where required however this would be subject to an agreement from each authority. Joint press releases may be published to publicise consultations.

Freedom of Information Requests

Responses to Freedom of Information requests would be dealt with by each Council following their own procedures in accordance with the Freedom of Information Act (2000). Further information can be found on each Council's website.

Public Enquiries

Enquires directed to the Greater Nottingham Planning Partnership email or social media accounts will be responded to within 7 days. Other enquiries will be dealt with in accordance with each Council's procedures.

Monitoring

The Partnership continues to monitor the effectiveness of its communication and engagement. This includes reviewing:

- Number of consultation responses and groups represented.
- Type and form of consultation responses received.
- Social media engagement.
- Feedback from stakeholders including statutory consultees.

Appendix A: Statements of Community Involvement

The Strategy should be read in conjunction with the respective Statements of Community Involvement which set out how each Council undertakes consultation as part of its Planning Policy and Development Management functions:

- Ashfield District Council: <https://www.ashfield.gov.uk/planning-building-control/local-plan/statement-of-community-involvement/>
- Broxtowe Borough Council: <https://www.broxtowe.gov.uk/for-you/planning/planning-policy/the-statement-of-community-involvement/>
- Erewash Borough Council: <https://www.erewash.gov.uk/local-plan-section/community-involvement.html>
- Gedling Borough Council: <https://www.gedling.gov.uk/media/gedlingboroughcouncil/documents/planningpolicy/documents/GBC%20SCI%20FINAL%202019.pdf>
- Nottingham City Council: <https://www.nottinghamcity.gov.uk/media/3332875/the-interim-statement-of-community-involvement-sci-2020.pdf>
- Rushcliffe Borough Council : <https://www.rushcliffe.gov.uk/planningpolicy/localplan/communityinvolvement/>

ITEM 7 Strategic Plan Review

2.0 SUMMARY

- 1.1 JPAB agreed to the principle of preparing a new Strategic Plan covering Greater Nottingham at its December 2017 meeting. This report updates on progress with the review.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress with Strategic Plan preparation in Greater Nottingham.

2.0 **Greater Nottingham Strategic Plan**

- 2.1 Following the two Councillor Workshops held in January and February 2021, two further Councillor workshops were held, on 28 September and 13 October 2021, with the aim of building on earlier work and considering the quantum and distribution of development (principally housing) to be included in the next draft of the Greater Nottingham Strategic Plan.
- 2.2 The workshop on 28 September refreshed the points of consensus reached earlier in the year at the previous workshops. It set out the scale of growth Greater Nottingham would be required to accommodate up to 2038 (the proposed Strategic Plan end date), together with the infrastructure likely to be required to support this level of growth. It was noted that since the previous workshops the Government's 'standard method' for determining housing need had changed, and now a 35% uplift in housing need is applied to the 20 largest English cities, including Nottingham. It was also noted that this uplift is not based on evidence of deliverability, capacity or housing land supply.
- 2.3 The workshop introduced a number of possible 'Strategic Growth Options' to accommodate growth, and looked specifically at the opportunities and constraints within each Council area. Of note was the conclusion that Nottingham City, whilst meeting its base need, could not meet the housing need plus 35% uplift in full, based on current evidence. Councillors were asked to consider the Strategic Growth Options with fellow Councillors and officers within their local authority, in preparation for the next workshop.
- 2.4 The workshop held on 13 October included presentations on the benefits of joint working, the wider strategic planning policy context within which the Greater Nottingham Strategic plan sits, and the approach to consultation on Growth Options leading up to this stage.

- 2.5 The remainder of the workshop considered the strategic opportunities within each of the Council areas. The discussion that followed was unable to conclude on a preferred growth strategy for Greater Nottingham because participants considered that proposing a preferred strategy was premature at the present time due to two factors:
- 1) The Government’s intention to revisit Planning Reform, which may include revisiting the ‘standard method’ for calculating housing need; and
 - 2) The ongoing uncertainty around whether HS2 would be developed at Toton, which was central to the strategic options proposed through the Growth Options consultation.
- 2.7 Accordingly, it was agreed that preparation and collection of evidence should continue on a joint basis, and that the matter of strategic growth would be revisited once there was more clarity around the two factors mentioned above.
- 2.8 In addition, it was agreed that further clarity on the City Council’s approach to meeting as much of its housing need uplift as possible would be helpful to inform decisions that may be required in the progression of the Strategic Plan. Accordingly, a paper is in preparation setting out the City Councils approach, which will include matters such as SHLAA methodology, in particular for brownfield sites, density and design, the contribution of student housing to delivery, and the approach to regeneration and direct development.
- 2.9 It is anticipated that this paper will be available in early 2022, and will be subject to scrutiny and challenge by partner councils, with the aim of it being presented to a future meeting of JPAB.
- 2.10 The Government published the Integrated Rail Plan (IRP) on 17 November 2021, and this confirms that the HS2 Hub at Toton will not go ahead, and instead HS2 will terminate at the Parkway Station at Ratcliffe upon Soar, with HS2 trains then travelling on existing track to Derby and Nottingham. It includes a range of local accessibility proposals for the wider area, and these are included in a separate item to the Board.
- 2.11 The housing minister Christopher Pincher has said the government’s final response to the planning white paper and related legislation will “probably” come forward in the “earlier part of next year”. He has indicated that the proposed changes to the planning system will be reflective of and influenced by the Government’s levelling up agenda.
- 2.12 Clearly the implications of the IRP will take time to digest, and the timing of the response to the planning white paper could change. The views of ESG are therefore sought on timing and process for progressing the Strategic Plan in the light of the IRP and likely timing for planning reform.

3.0 Erewash Growth Options Consultation

3.1 Following consultation on a Revised Growth Options document, Erewash Borough are intending to publish a Regulation 19 version of their Local Plan for representations in January 2022.

4.0 Ashfield Local Plan

4.1 Consultation on a Regulation 18 draft Local Plan concluded on 16 November 2021. The Council has stated that the plan making process will now be paused for a period of time, until there is more clarity about planning reform.

5.0 Strategic Plan Evidence Base Progress

5.1 A summary of progress is as follows:-

5.2 Completed work:

- Housing Market Area Boundary Study
- Review of the Councils' Strategic Housing Land Availability Assessments (SHLAAs)
- Joint Methodology Report for Strategic Housing Land Availability Assessments
- Greater Nottingham Growth Options Study
- Housing Need Assessment
- Employment Land Needs Study
- Gypsy and Traveller Housing Needs Assessment

5.3 Following the completion of the Employment Land Needs study, a follow on study to consider the site needs and requirements of the logistics sector has now been commissioned, which will look at the Greater Nottingham area and the Nottingham Outer Housing Market Area.

5.4 Further work is ongoing which will take forward the Employment Land Needs Study's findings, and recommend a preferred growth scenario, together with a recommended spatial distribution of employment development across Greater Nottingham. This will be included in the draft Strategic Plan.

Ongoing work

Blue and Green Infrastructure (BGI) Study

5.5 Phase 1 of this work, the collection of baseline data has been completed and strategic GBI assets and corridors have been identified and mapped. A targeted consultation with key stakeholders has been undertaken and the comments received have been incorporated into an updated study. Phase 2 may require the commissioning of specialist consultants, and will overlay GBI and potential growth options, to ensure that protecting, enhancing and providing new GBI is a central element in informing a preferred growth option.

Strategic Transport Modelling

- 5.6 Transport modelling is a key piece of evidence to support any chosen development strategy. The East Midlands Gateway Model covers the whole of Greater Nottingham and it is proposed that it be used to provide an assessment of the strategic transport impacts of the selected draft growth scenario. This will provide an indication of whether the development proposals are feasible in strategic transport terms and, if so, what strategic mitigation is required to accommodate the Plan's proposals. Consultants are being procured through the Midland Connect Procurement Framework but progress is dependent upon identifying the level and distribution of future growth as part of the next stage of the Strategic Plan.

Sustainability Appraisal (SA)

- 5.7 The Sustainability Scoping report has been updated in response to consultation. The next stage of the SA is now underway, and will accompany the draft Strategic Plan. This includes the assessment of reasonable alternative growth options, to inform and support the preferred option.

Green Belt Review

- 5.8 A targeted Green Belt Review is currently being undertaken. The adoption of Part 1 and Part 2 Local Plans resulted in areas of land being removed from the Green Belt. The assessments undertaken as part of previous Green Belt Reviews are therefore being reviewed to take into consideration any subsequent changes which have occurred, particularly where these may relate to the purposes of including land within a Green Belt.

Other work:

- 5.9 The Infrastructure Delivery Plan (IDP) which will support the plan review has been scoped out, and contacts established with main infrastructure providers. This will provide the basis for a draft IDP for the Preferred Option/Consultation Draft. Meetings with infrastructure providers are being undertaken to establish initial requirements, expectations, and possible funding opportunities. Future work is dependent upon identifying the level and distribution of future growth.
- 5.10 A brief for a Town Centres study has been prepared, although the commissioning of this has been postponed due to the impact of Coronavirus restrictions and the uncertainty of town centre prospects in the short term. The commissioning of this work will be kept under review.
- 5.11 The policies contained within the Core Strategies are currently being reviewed and redrafted in the light of the latest NPPF and updated evidence, where available. This is taking place in conjunction with the Sustainability Appraisal process.

6.0 Next Steps

- 6.1 The next steps on the review of strategic policies are envisaged to be:

- Consider the implications of the Integrated Rail Plan.
- Agreeing a preferred growth option, including setting the distribution of development
- Develop the GI Strategy, including procurement of stage 2.
- Continue to develop the evidence base.
- Continue to review and work up policies for the draft Local Plan.
- Continue SA process for the draft Local Plan.

7.0 Letter to the Secretary of State for Levelling Up, Housing and Communities

7.1 At the workshop held on October 13, it was agreed that a letter be set on behalf of JPAB to Rt Hon Michael Gove MP, Secretary of State for Levelling Up, Housing and Communities, expressing concern that the Government's standard method for calculating housing need. In particular Nottingham City's inability to accommodate all of the 35% uplift applied to will result in increased pressure for development on green field and Green Belt land in Greater Nottingham. A copy of the letter is attached as Appendix 1.

8.0 Report of Responses

8.1 At the workshops, there was also discussion regarding the Strategic Plan Growth Options consultation and the responses received. Key themes from the responses relating to the Growth Options, which were summarised at the workshops, are contained within Appendix 2. A Draft Report of Responses is also being produced which provides a full summary of the responses received.

Lead Officer:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0115 876 3981

APPENDIX 1

My Ref: MR/MJG/JPAB

Your Ref: -

Contact: Cllr Milan Radulovic

Date: 17 November 2021

Email: Cllr.Milan.Radulovic@broxtowe.gov.uk

The Rt Hon Michael Gove MP
Secretary of State
Department for Levelling Up, Housing and Communities
2nd Floor NW
Fry Building
2 Marsham Street
LONDON
SW1P 4DF

Broxtowe Borough Council

Town Hall
Foster Avenue
Beeston
Nottingham
Nottinghamshire
NG9 1AB

Tel: 0115 917 7777
www.gngrowthpoint.com

Dear Rt Hon Michael Gove MP

Strategic Planning in Greater Nottingham

Congratulations on your appointment as Secretary of State for Levelling Up, Housing, and Communities.

I am writing to you on behalf of the Greater Nottingham Joint Planning Advisory Board (JPAB). JPAB is a partnership that was established in 2008 to steer the production of Strategic Local Plans and oversee housing growth in the area. It is a voluntary arrangement that brings together the six local planning authorities that comprise Greater Nottingham (Broxtowe Borough Council, Erewash Borough Council, Gedling Borough Council, Nottingham City Council, Rushcliffe Borough Council, and the Hucknall part of Ashfield District Council), together with Nottinghamshire and Derbyshire County Councils. Its members include senior Councillors with an interest in planning from the partner councils.

JPAB has overseen the preparation and adoption of aligned Core Strategies across the area, setting a coherent and consistent strategic planning policy approach, based on a shared evidence base. This approach has successfully accelerated housing delivery in the area and ensured the complementary provision of Blue and Green Infrastructure to support this growth. We are now in the early stages of reviewing those plans, having completed consultation on 'Growth Options' in the Spring.

Strategic Planning is facing a period of considerable uncertainty as the planning reform agenda evolves, and we await the outcome of your consultation with backbench colleagues and industry stakeholders with great interest.

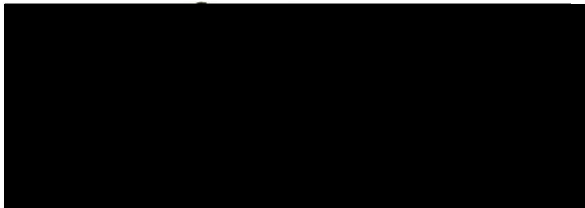
The rethinking of planning reform, as well as the long delayed announcement expected this Thursday that there will no longer be an HS2 Hub at Toton (which was central to our proposed strategy), means we are now reconsidering our strategic approach.

A significant issue is that Nottingham is a tightly bounded City, and as such the evidence jointly prepared to date demonstrates that it cannot meet all of the 35% uplift applied through the 'standard method' of calculating housing need. Although the guidance states that Cities should meet all their need within their area, this appears currently not to be possible in Nottingham, and paragraph 35a of the NPPF states that unmet need from neighbouring areas should be accommodated where it is practical to do so and is consistent with achieving sustainable development. This represents a significant threat to our Green Belt and greenfield land surrounding the City.

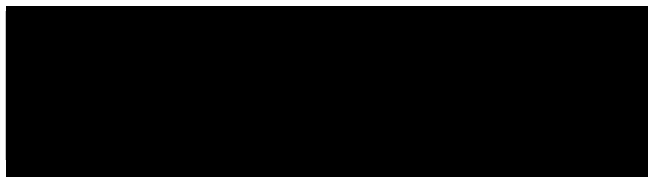
The £1.8 billion package to regenerate brownfield land announced recently is very welcome, and JPAB strongly supports a brownfield-first approach. Nottingham, which is tightly bounded and has limited ability to expand, is reliant on a small number of very challenging brownfield sites to deliver housing, but has historically missed out on funding at the expense of larger urban areas. Once again, the latest announcements on the Levelling Up Fund bids for the two most significant brownfield sites in the City, for the former Broadmarsh shopping centre and for the Island Quarter, have been unsuccessful. This underfunding increases the risk that surrounding Boroughs will be expected to provide land for its unmet need. We therefore urge you to look at the specific housing capacity of Cities, and take into account the scale of housing need they cannot accommodate within their areas under current circumstances, as a factor when determining the level of funding to be provided.

In this way, we can ensure that residual housing need is minimised, and thus protect our Green Belt and greenfield sites whilst ensuring good quality new housing supports our aim of enhancing the quality of life in urban areas.

Yours sincerely



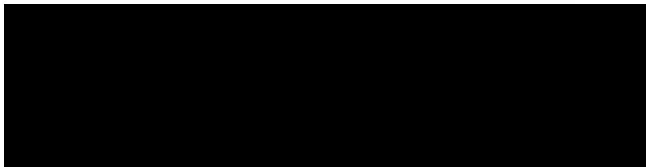
Councillor Milan Radulovic
Leader of Broxtowe Borough Council and Chair of the Greater Nottingham Joint Planning
Advisory Board



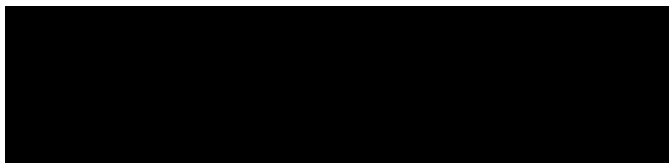
Councillor Michael Powell
Erewash Borough Council and Vice Chair of the Greater Nottingham Joint Planning
Advisory Board



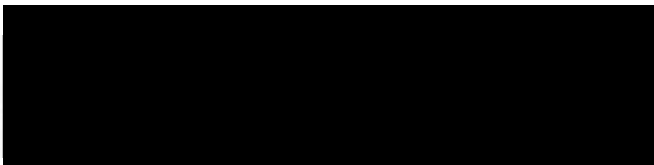
Councillor Matthew Relph
Ashfield District Council, Cabinet Member for Place, Planning & Regeneration



Councillor Jenny Hollingsworth
Gedling Borough Council, Portfolio Holder for Growth and Regeneration



Councillor Linda Woodings
Nottingham City Council, Portfolio Holder for Housing, Planning and Heritage



Councillor Andy Edyvean
Rushcliffe Borough Council, Deputy Leader and Portfolio Holder for Business & Growth

Appendix 2: Summary of Responses

- 1.1. The Greater Nottingham Strategic Plan Growth Options document was published for consultation in July 2020. The consultation documents also included the Growth Options Study (produced by AECOM) and the Sustainability Assessment Scoping Report.
- 1.2. This was the first stage of producing the Strategic Plan and asked a series of questions on topics including housing growth, employment growth and economic development, climate change and carbon neutrality, city and town centres, the natural environment, urban design, the historic environment, safe and healthy communities, Green Belt and infrastructure provision.
- 1.3. The first consultation was undertaken for 10 weeks between 6th July and 14th September 2020. From 10th February 2021 to 24th March 2021 an extended consultation period was carried out.

Table 1: Number of comments received

Chapter	Question	Comments received
Chapter One Introduction and Vision	INT1: Vision and Spatial Objectives	593
	INT2: Evidence Base	
	INT3: Strategic Issues	
Chapter Two Overall Strategy	OS1: Urban Intensification Growth Strategy	325
	OS2: More-Dispersed Growth Strategy Option	221
	OS3: Green and Blue Infrastructure-Led Growth Strategy Option	146
	OS4: Transport-Led Growth Strategy Option	206
	OS5: Climate change	173
	OS6: Amount of New Housing	183
	OS7: Growth Options	376
	OS8: Other Growth Strategy Options	101
	OS9: Site Assessments	463
	OS10: Safeguarded Land	158
Chapter Three Green and Blue Infrastructure and the Natural Environment	GBI1: Strategic Green and Blue Infrastructure Assets	294
	GBI2: Strategic Allocations and Policies	
	GBI3: Biodiversity Net Gains	
Chapter Four Green Belt	GB1: Principle of the Nottingham-Derby Green Belt	402
	GB2: Approach to the Green Belt	

Chapter	Question	Comments received
	GB3: Offsetting Losses to the Green Belt	
Chapter Five Working in Greater Nottingham	EMP1: Employment Land and Office Space	437
	EMP2: Office Development	
	EMP3: Driving Innovation and Supporting Business Growth	
	EMP4: Regeneration Priorities	
	EMP5: Climate Change	
	EMP6: Safeguarding Employment Land	
	EMP7: Rural Area	
Chapter Six Living in Greater Nottingham	H1: Affordable Housing	337
	H2: Housing Size, Types and Tenure	
	H3: Meeting the Needs of Different Groups	
	H4: Gypsies and Travellers	
Chapter Seven The City and Town Centres	CTC1: The Network and Hierarchy of Centres	183
	CTC2: Nottingham City Centre and the Town and District Centres	
	CTC3: Acceptable Uses on the Edge or Outside of Centres	
Chapter Eight Designing Good Places	D1: Achieving Well Designed Places	169
	D2: Conserving and Enhancing the Historic Environment	
Chapter Nine Infrastructure to Support Growth	IN1: Infrastructure to Support Growth	241
	IN2: Priorities for Development-Funded Infrastructure	
	IN3: Timely Provision of Infrastructure	
Chapter Ten Any Other Issues	OI1: Any Other Issues	113
Totals		5121

Growth Options – Summary of Responses

OS1: Urban Intensification Growth Strategy (including SUEs)
Should we focus growth in and adjacent to the urban area as far as practical to meet development needs?

- The majority of respondents supported this approach with some highlighting advantages of this strategy including focusing growth close to existing jobs and services, having homes in the most accessible places and reducing development in the Green Belt.

- Some parish councils close to urban areas supported growth in urban areas but not adjacent to them and raised concern about delivery at SUEs.
- Some developers and landowners stated that this strategy would fail to deliver sufficient housing. A number of comments highlighted the need to adopt a number of strategies in order to meet the area's growth needs.
- The Environment Agency raised concerns that this approach may impact on flooding and may impact on net biodiversity gain. However, Severn Trent commented that flood risk could be reduced on brownfield development through the appropriate management surface water to minimise the amount of surface water flooding and that brownfield development could improve biodiversity through the incorporation of Green Blue Infrastructure within developments.
- Historic England commented that a strategy based on urban intensification would need to ensure heritage assets and setting are conserved or enhanced. Opportunities for heritage led regeneration could be identified within the Plan.

OS2: More-Dispersed Growth Strategy Option

Should we opt for more dispersed growth, expanding existing settlements or developing new settlements within or beyond the Green Belt?

- From individual residents, there was concern in a significant number of responses that this approach would result in the loss of Green Belt and open countryside and would damage the environment. Comments also referred to increased pressure on existing roads and demand for services within smaller settlements which are already operating at high capacity.
- However, there were also comments suggesting that smaller developments, provided they are accessible, may be preferable to large urban extensions and allow for more 'organic' growth. Responses also highlighted that dispersed growth may be preferable with a higher number of people now working from home. There were a range of comments both in favour and against the creation of new settlements.
- Some responses also stated that a new settlement may be preferable as it could include its own facilities and services and would reduce demand on the existing urban area and existing villages.
- A number of Parish Councils stated that the Green Belt should be protected and raised concern regarding the impact of dispersed growth on existing infrastructure.
- A number of developers and land promoters suggested that a combination of the growth strategies would need to be adopted which would include dispersed growth. This would assist in securing the delivery of new homes. There was concern that a reliance on only large, strategic sites would not result in a sufficient number of homes being constructed. Some responses questioned the deliverability of new settlements.

- Historic England stated that Green Belt developments could potentially harm heritage assets and the Plan would need to consider this as it progresses.
- Natural England had no preference between OS1 or OS2 but want to ensure that the chosen approach results in no adverse impact on any designated nature conservation sites or protected landscapes.
- Nottinghamshire County Council, as Education Authority, stated that their preference was for urban intensification rather than dispersed growth.

Question OS3: Green and Blue Infrastructure-Led Growth Strategy Option

Should we continue to prioritise development that can enhance the strategic river corridors, canal corridors, the Greenwood Community Forest and urban fringe areas, and/or prioritise other GBI assets?

- From individual residents, there was support for protecting and enhancing green and blue infrastructure assets although there were questions regarding what this growth strategy would involve and how it would be delivered. A number of comments stated that the green and blue assets should themselves not be built upon and should not be harmed. A number of residents stated that this approach would increase flood risk and would also harm biodiversity and therefore should not be supported.
- A number of developers questioned whether this was a viable growth strategy although a number acknowledged that it was correct that green and blue infrastructure should form a key part of developments. A number of developers highlighted how specific sites could support and enhance green and blue infrastructure.
- Some parish councils highlighted examples of successful developments where housing has assisted delivering new country parks at former colliery sites. However, other Parish Councils considered this would lead to the same issues as a dispersed growth strategy.
- A number of local organisations highlighted the need for recreational routes to be enhanced to improve access to green and blue infrastructure networks.
- The Canals and River Trust stated strategic river and canal corridors such as the River Trent and the Nottingham & Beeston and Grantham Canals should continue to be prioritised for appropriate development that can enhance them and assist in allowing them to realise their potential as multi-functional resources which can offer wide-ranging benefits to local communities.
- The Environment Agency stated they are very supportive of the positives that this approach could achieve. A focus on enhancing blue and green infrastructure is likely to achieve multi functional benefits, ranging from improved habitats and biodiversity

through to reductions in the level of flood risk as a result of reconnecting areas of land to the natural floodplain.

- Natural England stated they would be supportive of an approach which would enhance Green and Blue Infrastructure corridors. They also encourage the incorporation of Green Infrastructure within all development proposals.
- Historic England stated that a strategy based on Green and Blue infrastructure e.g. historic canals, would need to ensure heritage assets and setting are conserved or enhanced.
- Severn Trent support Green and Blue Infrastructure and encourage that development looks to incorporate and takes advantage of / enhances any existing GBI. However, they state this approach will need to be undertaken carefully to ensure that the delivery of essential infrastructure can also be provided without additional harm to other GBI areas.

Question OS4: Transport-Led Growth Strategy Option

To what extent should the location of development relate to existing and proposed transport infrastructure?

- A number of residents highlighted the need for infrastructure to be in place prior to new development. Comments referred to it being a sensible approach to focus new development along existing transport infrastructure, particularly the tram network. Issues relating to existing congestion, for example crossing the River Trent, and public transport issues, particularly in villages, were also highlighted. It was also suggested that if development was close to employment sites, this would reduce the need to travel. Whilst improvements to public transport were largely supported, some comments raised concern about a reliance on public transport for new developments due to Covid-19.
- Some local organisations and residents stated that any aspect of a transport led should focus on sustainable transport links although others highlighted the need for new road infrastructure. Comments were made that development options should be based entirely dependent on either reducing need for travel or if suitable carbon free public transport infrastructure exists.
- A number of parish councils highlighted the need to address existing infrastructure issues, including poor public transport links from some villages. There were comments relating to the need to ensure infrastructure was provided in advance of new development.
- Developers and land promoters stated that new development must be well connected to the existing transport network but should also look at new opportunities, including the HS2 East Midlands Hub at Toton and a tram extension to Top Wighay Farm. Particular attention to transport led development should be given

to the HS2 site at Toton, Chetwynd, Stanton, Ratcliffe on Soar and the Airport, reducing the need for local authorities to bid for infrastructure improvements as they can largely be delivered through Midlands Connect/HS2 proposals. It was also stated that the location of development should strongly relate to existing and proposed transport infrastructure improvements. The need to consider sustainable transport options alongside the other growth strategy options was also highlighted.

- Some developers and land promoters considered that that further assessment is required in terms of accessibility and deliverability factors for the locations mentioned and that the aim of delivering well connected new places can be achieved through the urban intensification and some dispersal options.
- Historic England stated that a transport led growth strategy would need to ensure heritage assets and setting are conserved or enhanced.
- Natural England supports active and sustainable transport methods such as cycleways and footpaths as they reduce pollution and can be combined with habitat creation to form valuable blue and green infrastructure, and can link to green spaces near people's homes. Road building has the potential to break habitat connectivity in the landscape with adverse impacts on the ambition to develop a Nature Recovery Network.
- Nottinghamshire County Council as local highway authority stated that a robust transport evidence base should be prepared to support the plan.

ITEM 8 HE Capacity Funding – Quarter 2 (Year 5) July to Sept 2021

1.0 Summary

- 1.1 To report to ESG the progress made on Homes England (HE) Capacity Funding projects.

2.0 Recommendations

It is recommended that Executive Steering Group **NOTE** this report and the details set out in Appendix 1.

3.0 Background

- 3.1 The Greater Nottingham Joint Planning Advisory Board successfully bid for £855,000 of HE grant funding in Spring 2017. Under the conditions of the grant award, the Partners are required to provide monitoring information to HE on a quarterly basis and identify key risks, issues and mitigation measures.

4.0 Progress/updates – Quarter 2 (Year 5) July to September 2021

- 4.1 Progress/updates for this quarter is set out in Appendix 1.
- 4.2 Erewash Borough Council now proposes to re-allocate the funding initially secured for Stanton Regeneration site and use it to progress housing delivery at Land South West of Kirk Hallam. It is anticipated that the Council Executive will agree this in early 2022.
- 4.3 Gedling Council has appointed to a new post which is funded by the Capacity Funding.

5.0 Risks and Issues

- 5.1 JPAB agreed to work up some reserve projects for both any underspend of the HCA funding and also to have projects 'oven ready' should further opportunities for grant funding come forward. These will continue to be progressed.

6.0 Next Steps

- 6.1 Authorities will continue to populate the monitoring spreadsheet and work up reserve projects. Progress on quarter 3, year 5 will be reported to the next JPAB meeting.

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Erewash:

- At its meeting of 3 June 2021, ESG approved the repurposing of £98,684 funding, initially secured for Stanton Regeneration site, for studies in relation to accelerating housing delivery on Land South West of Kirk Hallam. A report is scheduled for Erewash Borough Council's Executive in early 2022 to authorise disbursement of these monies.
- Grant total: £100,000. Remaining: £98,684.

Gedling:

- **A60 corridor transport assessment:** The transport modelling of the initial and additional scenario has now been completed and the report finalised. The remaining funding is being repurposed to fund a temporary post to support the delivery of housing in Gedling Borough and the successful candidate started in post on 22nd July 2021.
- Grant total: £90,000. Actual: £33,324. Committed: £54,351. Remaining: £1,140. Full commitment of funds anticipated.

Station Road and Burton Road:

Savills were appointed to comment on the business case, factoring in issues such as Right to Buy in Quarter 3. Since then the decision has been taken to tender for a design and build partner to develop both sites. The draft tender is currently being worked on. A claim will be submitted shortly for both the Savills consultancy (£5k) and the costs of resolving a right of way issue with Severn Trent (£15k) .

Killisick Fields

This is a significant land holding for the Council, however the identified site includes 2 further land owners. Discussions have taken place with Homes England's Acquisitions team, in view of the number of land owners involved, however the decision has been taken to progress the whole site with the Council being represented by an independent land agent – Bruton Knowles. Initial expenditure is expected to be around £20k and an invoice is expected quarter 2 - 3.

- Grant total: £42,967. Remaining: £42,967. Full commitment of funds anticipated.

NCC:

- **Waterside:** Ownership is complex in this area and due to historic uses viability is likely to be challenging. However, on the basis of dialogue to date the team have managed to introduce stakeholders to Blueprint and engage them positively about relocation.
- Progressing with a feasibility brief for viability work. Landowners are to share contamination information prior to the report being commissioned however this has been delayed as landowners have had a fire on site so all energies have been on day to day operation matters.
- Grant total: £70,000 plus £5,120 repurposed from Island Site. Remaining: £19,424. Full commitment of funds anticipated.

Closed Projects: Homes England funded element of work complete:

- Ashfield: Harrier Park/Rolls Royce. Broomhill Farm - funding repurposed to procure Conurbation Planning Policy Manager post.
- Broxtowe: Walker Street
- NCC: Island, River Leen and Padstow sites. Remaining Island Site funding repurposed for Waterside site.
- Rushcliffe: SSDO to support delivery of housing at Former RAF Newton, North of Bingham, South of Clifton Strategic Allocation, East of Gamston.

Funding Allocation: £855,000					RAG Status		Green
Forecast spend (Yr5 July - Sept 2021)	£855,000	Actual Expenditure	£607,730.73	Committed Expenditure	£84,851	Remaining	£162,418.27
Actual Expenditure	Year 1	£0.00 (April – June 2017)	£9,585 (July – Sept 2017)	£9,585 (Oct – Dec 2017)		£113,303 (Jan – March 2018)	
	Year 2	£113,303 (April – June 2018)	£168,872 (July – Sept 2018)	£311,130 (Oct – Dec 2018)		£331,293 (Jan – March 2019)	
	Year 3	£331,293 (April – June 2019)	£376,296 (July – Sept 2019)	£391,296 (Oct – Dec 2019)		£489,352 (Jan – March 2020)	
	Year 4	£489,352 (April – June 2020)	£529,352 (July – Sept 2020)	£592,143 (October – December 2020)		£592,143 (Jan – March 2021)	
	Year 5	£607,730 (April – June 2021)					
Notes on reasons for budget variances:							

ITEM 9 Waste and Minerals Local Plans Update

1.0 SUMMARY

- 1.1 This report updates JPAB on progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

2.0 Plans Update

Nottinghamshire/Nottingham

- 2.1 The new Nottinghamshire Minerals Local Plan covering the period to 2036 was adopted by the County Council at its meeting on 25 March 2021.
- 2.2 Nottinghamshire County and Nottingham City Councils are preparing a single Joint Waste Plan to replace the 2013 Waste Core Strategy. Consultation on Issues and Options for the Plan together with the scope of the Sustainability Appraisal was completed in May 2020. AECOM were commissioned by the two Councils to prepare a Waste Needs Assessment which reported in August 2021. This provides an estimate of future waste arisings and in light of available waste treatment capacity, inform what levels of additional facility the Joint Waste Local Plan will need to plan for.
- 2.3 The Councils are now drafting a Joint Plan which will be presented to each Council for approval in January 2022, prior to public consultation.

Derbyshire/Derby

- 2.3 Consultation on a range of minerals topic papers entitled 'Towards a Minerals Local Plan' – Proposed Approach was carried out in Spring 2018. Following publication of the NPPF in 2019 which now stipulates that local plans should cover a 15 year period from adoption of the plan the Councils are extending the Plan period to 2036. This meant that the Councils have had to re-examine the situation regarding the supply of sand and gravel from the Plan area to determine the scale of additional provision that the Plan must make and the amount that will be required from new sites. As part of this re-examination, the Councils asked sand and gravel operators within the county if they wished to promote additional sites for working during the Plan period to 2036. This resulted in three further sites being put forward. These sites were assessed through a Sustainability Appraisal alongside the other sites that

were previously considered and five preferred sites have been identified. The Councils published a Sand and Gravel Site Allocations Document for consultation between 20th October and 13th December 2020 that included all eight sites. Responses to the consultation have been logged and assessed that included the promotion of an additional site in Derbyshire Dales. Chapters have been drafted for the full draft Minerals Local Plan for presentation to and agreement of the Derby and Derbyshire Joint Advisory Committee and it is anticipated that consultation on the Draft Plan will be carried out in December 2021 for eight weeks.

- 2.4 A series of background and evidence papers on local and strategic waste matters have been prepared. This includes an updated forecasting approach on waste capacity need across the plan period. It also provides a summary of the quantities of waste generated which now encompasses the period from 2006-2018. The papers include a series of questions or gaps in knowledge/evidence which will be used as the basis for the consultation roll out. The consultation will be a hybrid between issues and preferred approach
- 2.5 Subject to agreement by the Derby and Derbyshire Joint Advisory Committee, it is anticipated that consultation on the papers will take place in early 2022 and will also include running some drop in events (subject to ongoing Covid-19 restrictions) around the County to give residents the opportunity to view and comment. This will then be used to draw up the draft plan for consultation in Summer 2022.

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Item 10 Future Meetings/ Items for Next JPAB Meeting

Date	Time	Venue
Tuesday 8 March, 2022	2.00 pm	Microsoft Teams Virtual meeting (TBC)
Tuesday 7 June, 2022	2.00 pm	Microsoft Teams Virtual meeting (TBC)
Tuesday 27 Sept, 2022	2.00 pm	Microsoft Teams Virtual meeting (TBC)
Tuesday 13 Dec, 2022	2.00 pm	Microsoft Teams Virtual meeting (TBC)

Item 11 AOB