

Greater Nottingham Planning Partnership

AGENDA

GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD
Tuesday, 5 March 2023
2:00pm: via Microsoft Teams

1. Introductions and Apologies
2. Declaration of Interests
3. Approval of minutes of last meeting and matters arising
4. Presentation on Greater Nottingham Centres Study **Nexus
Planning**
5. Greater Nottingham Strategic Planning Update **MG/JK**
6. Waste and Minerals Local Plans Update **JS/SB**
7. Homes England Capacity Funding Projects Monitoring **KS**
8. Future Meetings
9. Any other business (previously notified to the Chair) **ALL**



**ITEM 3 MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING
ADVISORY BOARD (JPAB) VIRTUAL MEETING HELD ON
TUESDAY 12 DECEMBER 2023 VIA MS TEAMS**

1 INTRODUCTION AND APOLOGIES

Apologies of absence were received from Councillors Renwick and R Jackson.

Present at the meeting:

Broxtowe Borough Council: Councillor M Radulovic MBE (Chair)

Gedling Borough Council: Councillor J Hollingsworth (Vice-Chair)

Rushcliffe Borough Council: Councillor R Upton

Ashfield District Council Councillor M Relf

Nottinghamshire County Council Councillor N Clarke

Officers in Attendance:

Ashfield: Christine Sarris

Broxtowe: Ruth Hyde, Dave Lawson and Mark Thompson

Erewash: Oliver Dove

Gedling: Alison Gibson and Mike Avery

Nottingham City: Paul Seddon

Nottinghamshire County Council: Stephen Pointer and Jonathon Smith

Derbyshire County Council: Alison Richards and Steven Buffery

Rushcliffe: Richard Mapletoft, Leanne Ashmore

Greater Nottingham Planning Partnership Matt Gregory, John King and Karen Shaw

2 DECLARATION OF INTERESTS

Councillor M Radulovic declared he had a planning interest but was not related to the Joint Planning Advisory Board area.

3 MINUTES OF THE LAST MEETING

The minutes of the meeting held on 26 September 2023 were approved as a correct record.

4 PRESENTATION ON GREATER NOTTINGHAM STRATEGIC HOUSING MARKET ASSESSMENT

Members noted a presentation provided on the Greater Nottingham and Ashfield Housing Needs Assessment. The Housing Needs Assessment considered the size, type and tenure of housing required for different groups in the community to be reflected within planning policies. For affordable housing, the study identified the overall need and considered the appropriate tenures based on household type, income and local rents and property prices. This information would be used to inform strategic plan policies.

5 GREATER NOTTINGHAM STRATEGIC PLANNING UPDATE

The Committee noted the progress made on the Greater Nottingham Strategic Plan, Erewash Core Strategy Review and Ashfield Local Plan. The Distribution and Logistics Preferred Approach had revised the residual need across the Nottingham Core and Outer Housing Market Area and the approach had identified the Former Bennerley Coal Disposal Area and Ratcliffe on Soar Power Station as sites that would make a considerable contribution to meeting the need. Comments had been received from statutory consultees, Parish Councils, several landowners, and residents. A full Pre Submission (Regulation 19) version for the Strategic Plan would be published prior to submission for examination.

An update was provided to Members on the Erewash Core Strategy and Ashfield Local Plan.

6 LEVELLING-UP AND REGENERATION ACT UPDATE

The Joint Planning Advisory Board noted the changes to plan making brought about by the Levelling Up and Regeneration Bill. The Government had announced that the levelling Up and Regeneration bill had now received Royal Assent on 26 October 2023. As part of the Levelling Up and Regeneration Act 2023 Local Planning Authorities would be required to have a design code in place covering their entire areas. The area wide codes would act as a framework for detailed design codes to come forward, prepare for specific areas and be led by either the Local Planning Authority, Neighbourhood Planning groups or by developers as part of planning applications. There were significant implications for Local Planning Authorities to carry out within the Act.

7 WASTE AND MINERALS LOCAL PLAN UPDATE

The Joint Planning Advisory Board noted the progress made with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

The County and City Councils were preparing a single Joint Waste Local Plan to replace the Waste Core Strategy. The plan would go through independent examination and subject to modifications would be adopted by both Councils mid-2024. Work on updating the Joint Mineral and Waste Local Development Scheme was in progress for the Derbyshire/Derby Councils.

A query was raised at the meeting with the extraction of gypsum at the Ratcliffe site.

8 HOMES ENGLAND CAPACITY FUNDING PROJECTS MONITORING

Members noted the progress made on Homes England Capacity Funding Projects. Erewash Borough Council repurposing of £98,622 funding, initially secured for Stanton Regeneration site had been approved for studies in accelerating housing delivery on land south West of Kirk Hallam. The final remaining elements of the funds were Gedling Borough Council with projects still to be confirmed and Nottingham City Council to the Waterside.

9 DATE OF NEXT MEETINGS

The dates of the next meetings would be circulated separately. The dates are as follows:

- Tuesday 5 March (14:00)
- Tuesday 4 June (14:00)
- Tuesday 24 September (14:00)
- Tuesday 10 December (14:00)

10 ANY OTHER BUSINESS

There was no other business at the meeting.

**ITEM 4 PRESENTATION ON THE GREATER NOTTINGHAM CENTRES STUDY:
NEXUS PLANNING**

- 1.0 Nexus Planning have been commissioned to undertake a centres study for the Greater Nottingham Strategic Plan area. This will include an assessment of existing town and district centres, and policy recommendations for inclusion in the Strategic Plan and subsequent Local Plans.

1.0 SUMMARY

- 1.1 JPAB agreed to the principle of preparing a new Strategic Plan covering Greater Nottingham at its December 2017 meeting. This report updates on progress on strategic plans across the area.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress made on the Greater Nottingham Strategic Plan, Erewash Core Strategy Review and Ashfield Local Plan.

2.0 **Greater Nottingham Strategic Plan**

- 2.1 Following consultation in January on the Strategic Plan's 'Preferred Approach' to the quantity and distribution of housing and employment land and the identification strategic sites, the plan making authorities undertook an additional 'Preferred Approach' consultation between the 26 September and 7 November 2023. This focussed on strategic distribution and logistics, including the quantity of land required and preferred sites.
- 2.3 The Distribution and Logistics Preferred Approach identified a residual need across the Nottingham Core & Outer Housing Market Area of between 131 and 147 hectares of strategic logistics. The approach proposes the allocation of two sites, at the Former Bennerley Coal Disposal Point and the Ratcliffe on Soar Power Station. These will make a significant contribution to meeting some of this need.
- 2.4 The policies contained within the extant Core Strategies have been reviewed and are being redrafted in the light of current national policy and guidance and updated evidence, as it becomes available (see below). This policy drafting is taking place in conjunction with the Sustainability Appraisal process.
- 2.5 It is intended to publish a full Publication (Regulation 19) version of the Strategic Plan in July, prior to submission for examination later in the year.

3.0 **Ongoing work**

Strategic Transport Modelling

- 3.1 Transport modelling is a key piece of evidence to support any chosen development strategy. The East Midlands Gateway Model covers the whole of Greater Nottingham, and it is being used to provide an assessment of the strategic transport impacts of the selected draft growth scenario.

- 3.2 The government has agreed funding to renew the Growth Plan despite the recent decision to cancel HS2. Officers have aligned the Strategic Plan transport modelling with that being undertaken for the Growth Plan, supported by both Nottingham City and Nottinghamshire County strategic transport teams. This has achieved significant cost savings. Systra have completed the following three models: the 2023 reference case, the reference case for 2041 (without GNSP developments) and a GNSP scenario (with GNSP developments). The modelling identifies that, even without GNSP proposals, both the strategic and local road network will experience increases in traffic and that congestion will increase at junctions, with some junctions likely to exceed their capacity.
- 3.3 Modelling the contribution developments proposed within the GNSP indicates that congestion will increase on the strategic road network, especially on the strategic routes between the centre of Nottingham and M1. In some cases, this increase will result in reduced vehicle flows as vehicles use other routes to avoid it. This is evident along the A453, A610 and M1. A significant number of junctions, also between the M1 and the centre of Nottingham will see congestion increase by more than 10%.
- 3.4 Discussions between the plan making and highways authorities are now focussing on viable mitigation measures and a mitigation strategy has been produced by Arup. These will be agreed shortly and will be tested within the final model. It is anticipated that the transport modelling will be completed by the middle of March.
- 3.5 Critically transport mitigation measures, once identified, must be tested within the plan wide viability appraisal and identified in the Infrastructure Delivery Plan.

Other work:

- 3.6 Responses to comments on both the Preferred Approach consultations have nearly been completed within the Report of Responses.
- 3.7 The Partnership (excluding Erewash) have commissioned Icenii to undertake an update of the Housing Need Assessment (HNA). Both a draft report for Ashfield (identifying needs over their plan period) and complete HNA (identifying needs of the GNSP plan period) have been provided and commented on. A final draft is expected imminently.
- 3.8 The Infrastructure Delivery Plan (IDP) - Having identified required infrastructure and services, work on the IDP is focussing on costings and sources of funding. Any costs that must be met by new development must be fed into the plan wide viability testing. Completion of the IDP is dependent on the progress of the Transport Modelling (see above), which is critical to the identification of transport infrastructure required to deliver the plan.
- 3.9 Nexus have been commissioned to undertake the Greater Nottingham Centres Study. The study recognises and addresses issues currently affecting city, towns and local centres. The study will recommend policy approaches that will enhance the vitality and viability of our centres, rather than simply quantitative retail floorspace requirements. Centre data has been provided and workshops with stakeholders will take place during late November and early December. A draft of the study is expected imminently.

- 3.10 Following a tender process, managed by Gedling, Lepus have been commissioned to undertake the HRA. Draft chapters have been provided and the consultants are undertaking the screening of likely significant effects.
- 3.11 Consultants have been commissioned to undertake the Plan Wide Viability Appraisal. The inception meeting has taken place, draft policies provided, and the consultants have commenced the collection of property market data. As policy requirements (affordable housing, accessibility standards, biodiversity net-gain, and energy efficiency) and infrastructure requirements are finalised these will be fed into the viability work.
- 3.12 The GNSP authorities have commissioned BioRegional to undertake the Carbon Reduction Study. This will recommend energy efficiency policy options for the GNSP and produce a draft SPD for Broxtowe and Nottingham Councils. Following the publication of the written ministerial statement on the 13 December 2023, the GNSP authorities have reviewed the commission and, in agreement with BioRegional, amended the study requirements to ensure compliance with the statement.
- 3.13 Led by Rushcliffe Borough Council, the plan making authorities are examining whether there is justification for seeking 20% biodiversity net-gain. This involves the collection of evidence which shows that within the plan area there is less biodiversity when compared to other areas and that there are opportunities within the plan area to provide net-gain. If justified, it will be fed into the viability appraisal before a decision is made regarding this increase above the national minimum requirement of 10% net gain (which came into force in February).
- 3.14 Agreements with the EA have been reached regarding the SFRA, notably that, because of ongoing EA modelling work, an update of the SFRA is not currently required to inform the GNSP. Once the data is available, the SFRA update will include Erewash BC.
- 3.15 The next steps on the review of strategic policies are to:
- Finish the evidence documents including the SA, transport modelling, viability appraisal, centres study, carbon reduction study, infrastructure delivery plan and HRA.
 - Finish the drafting of the Publication Version of the Strategic Plan, reviewing and updating current Core Strategy policies, taking into account consultation responses and evidence.
 - Agree Statements of Common Ground with neighbouring authorities.
 - Prepare for Regulation 19 consultation – approvals by individual authorities, website, on-line portal etc.

4.0 Erewash Core Strategy Review

- 4.1 The Document has now reached the next stage of the Examination in Public and the Inspector has released the Examination Guidance Notes, a Draft Hearings Programme and the Matters, Issues and Questions (MIQs). However the Inspector has decided to postpone the forthcoming hearings until further consultation work is carried out by the Council. Further details can be found on the council website - [Latest News \(erewash.gov.uk\)](https://www.erewash.gov.uk).

5.0 Ashfield Local Plan

- 5.1 A revised Local Development Scheme (LDS) was adopted by Cabinet on 18th September 2023. Regulation 19 consultation was undertaken for a period of 8 weeks and closed on 29 January 2024. Responses are now being considered.

6.0 East Midlands Combined County Authority (EMCCA)

- 6.1 Derby City Council, Derbyshire County Council, Nottingham City Council and Nottinghamshire County Council have agreed to the creation of the EMCCA. Mayoral Elections will take place on Thursday 2 May 2024. Whilst the EMCCA will not have planning powers, it will be the Local Transport Authority for the geographic area, and have significant housing responsibilities. There will therefore be many common interests between the work of JPAB and the EMCCA.
- 6.2 A report will be presented to a future meeting of JPAB once the Mayor has established their priorities, and nature and scope of these common interests has been clarified.

Lead Officer:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0790 805 9515

ITEM 6 WASTE AND MINERALS LOCAL PLANS UPDATE

1.0 Summary

- 1.1 This report updates JPAB on progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

Recommendations

It is recommended that Joint Planning Advisory Board **NOTE** the progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

2.0 Plans Update

Nottinghamshire/Nottingham

- 2.1 The Nottinghamshire Minerals Local Plan covering the period to 2036 was adopted by the County Council at its meeting on 25 March 2021. The Plan will be subject to its first statutory review point in 2026.
- 2.2 The County and City Councils are preparing a single joint Waste Local Plan to replace the Waste Core Strategy adopted by both Councils in December 2013. An initial consultation on the new Local Plan, including a 'Call for Sites' was completed in May 2020. A Draft Waste Local Plan was prepared and consulted on between the 7th February and 4th April 2022.
- 2.3 A revised Waste Needs Assessment and Draft Plan was considered by Joint Waste Planning Members Steering Group on 28 March 2023. Members of both Councils requested re-consideration of projected commercial and industrial recycling rates which was subsequently addressed by AECOM. The final Plan was presented to both Councils in June and July 2023, to seek formal approval to publish for representations between 30th August and 11th October.
- 2.4 During this period, 172 representations were received from 18 respondents. Of these 52 were in support of the Plan and 120 representations formed objections. The most commented policy was Policy SP4: Managing residual waste, followed by Policy SP2: Future waste management provision and Policy DM6: Historic environment. Many representations related not to specific policies but Chapter 5, mainly around the choice of recycling scenarios and the capacity gap analysis, with several indicating the Councils

were not being ambitious enough on recycling and overplanning for Energy from Waste capacity.

- 2.5 Officers from both Councils have considered the representations and whilst accepting that some wording of policies and text could be modified if the Inspector considers these necessary for purpose of soundness, the overall Plan is considered generally sound and appropriate to submit to the Secretary of State for examination.
- 2.6 The Pre-Submission Plan was approved by the County Council on 7 December 2023 to submit the plan and representations made to the Planning Inspectorate. The City Council will consider the Plan at its meeting on 4 March 2024 with submission following.
- 2.7 The Plan will be examined by the Planning Inspectorate to test its soundness and it is hoped that this will be completed by the end of 2024.

Derbyshire/Derby

- 2.8 Consultation on a range of minerals topic papers entitled 'Towards a Minerals Local Plan' – Proposed Approach was carried out in Spring 2018. Consultation on a Regulation 18 Joint Derbyshire and Derby Draft Minerals Local Plan was published on 2nd March 2022 and ran for a period of 8 weeks to 26th April 2022. A Pre-Submission Draft Regulation 19 Joint Derbyshire and Derby Local Plan was published for consultation on 7th March 2023 and ran for 8 weeks until 2nd May 2023, this included six public drop-in events across a range locations in the County. Responses to the consultation have been logged by officers at the County Council. Reports will be presented to the Councils' Joint Advisory Committee in November 2023, providing details of the consultation responses and a recommended timescale for submission of the Plan to the Secretary of State, which is likely to be in March 2024. Consultants have been commissioned to address issues raised by Historic England on the potential heritage impacts of a number of the sand and gravel allocations in the Reg 19 Plan. Statements of Common Ground are also being drafted with a range of stakeholders to address issues raised through the Reg 19 Consultation. A Planning Performance Agreement has been agreed with the Planning Inspectorate and a number of potential Programme Officers have been contacted to seek their availability for the Local Plan Examination, which is likely to take place in the Summer of 2024. Work on updating the Joint Minerals and Waste Local Development Scheme is also in progress.
- 2.9 A series of background and evidence papers on local and strategic waste matters have been prepared. This includes an updated forecasting approach on waste capacity need across the plan period. It also provides a summary of the quantities of waste generated. The papers include a series of questions or gaps in knowledge/evidence which will be used as the basis for the consultation roll out. The first consultation is likely to be a hybrid approach between issues and options and a preferred approach. Duty to Cooperate Statements are being updated with relevant local authorities. Approaches have been made by the County Council to all the District and Borough

Councils in the County to seek to identify broad locations to accommodate potential new waste facilities on existing employment sites.

- 2.10 Subject to agreement by the Derby and Derbyshire Joint Advisory Committee for a timetable to progress the Plan, it is anticipated that consultation on the papers could take place in early 2024, and will also include running some drop in events around the County to give residents the opportunity to view and comment. This will then be used to draw up the draft plan for consultation.

Lead Officers:

Matt Gregory, Greater Nottingham Planning Manager
matt.gregory@nottinghamcity.gov.uk, 0115 876 3981

Stephen Pointer, Team Manager Planning Policy,
Nottinghamshire County Council
stephen.pointer@nottscc.gov.uk, 0115 993 9388

Steve Buffery, Team Leader Policy and Monitoring
Derbyshire County Council
Steven.Buffery@derbyshire.gov.uk 01629 539808

Item 7	HOMES ENGLAND CAPACITY FUNDING – QUARTER 3 (YEAR 7) OCTOBER TO DECEMBER 2023
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1.0 Summary

- 1.1 To report to JPAB the progress made on Homes England (HE) Capacity Funding projects.

Recommendations

It is recommended that Joint Planning Advisory Board NOTE this report.

2.0 Background

- 2.1 The Greater Nottingham Joint Planning Advisory Board successfully bid for £855,000 of HE grant funding in Spring 2017. Under the conditions of the grant award, the Partners are required to provide monitoring information to HE on a quarterly basis and identify key risks, issues and mitigation measures.

3.0 Progress/updates – Quarter 3 (Year 7) October to December 2023

- 3.1 In summary there has been little change to the status of finances since the last report, but the outstanding invoice claim to Erewash Borough Council has now been paid to cover the project detailed below:

- Erewash Borough Council - Repurposing of £98,622 funding, initially secured for Stanton Regeneration site but subsequently approved for studies in relation to accelerating housing delivery on Land South West of Kirk Hallam. The funding has supported 3 studies in relation to the Kirk Hallam Relief Road:
 - a) Hydraulic Modelling
 - b) Transport planning
 - c) Spine Road and Access Junction Design

- 3.2 Consequently, the only remaining elements to Capacity Fund are as follows:

- Gedling Borough Council – £33,195 in outstanding funds with projects to be confirmed.
- Nottingham City Council - £20,269 in outstanding funds which is allocated to the Waterside.

4.0 Risks and Issues

- 4.1 JPAB agreed to work up some reserve projects for both any underspend of the HCA funding and also to have projects 'oven ready' should further

opportunities for grant funding come forward. These will continue to be progressed.

5.0 Next Steps

- 5.1 Authorities will continue to populate the monitoring spreadsheet and work up reserve projects. Progress on quarter 4, year 7 will be reported to the next JPAB meeting.

Contact Officer:

Karen Shaw
Partnerships and Local Plans Manager
Nottingham City Council
karen.shaw@nottinghamcity.gov.uk, 0115 876 3969

ITEM 8 FUTURE MEETINGS

1 Meetings for 2024

Joint Planning Advisory Board Date

Tue 5 March 2:00PM

Tue 4 June 2:00PM

Tue 24 Sept 2:00PM

Tue 10 Dec 2:00PM

ITEM 9 AOB Previously notified to the Chair